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Reckoning Contract Damages: Valuation of the Contract as an Asset

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Reckoning Contract Damages: Valuation of the Contract as an Asset

Victor P. Goldberg*

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I. Introduction

When a contract is breached the law typically provides some version of the aphorism that the non-breaching party should be made whole. The Uniform Commercial Code (UCC) provides that “[t]he remedies provided by this Act shall be liberally administered to the end that the aggrieved party may be put in as good a position as if the other party had fully performed.”¹ The English version, going back to Robinson v Harman,² is “that where a party sustains a loss by reason of breach of contract, he is, so far as money can do it, to be placed in the same situation, with respect to damages, as if the contract had been performed.”³ Similarly, under Article 74 of the United Nations Convention on Contracts for the International Sale of Goods (CISG), “damages are based on the principle that damages should provide the injured party with the benefit of the bargain, including expectation and reliance damages.”⁴ International arbitrations often cite the so-called Chorzów Factory⁵ rule: “reparation must, as far as possible, wipe out all the consequences of the illegal act and reestablish the situation which would, in all probability, have existed if that act had not been committed.”⁶ However, application of the aphorism has proven more problematic. In this paper, I propose a general principle that should guide application—the contract is an asset and the problem is one of valuation of that asset at the time of the breach.⁷ This provides, I argue, a framework that will help clear up some conceptual problems in damage assessment. In particular, it will

¹. U.C.C. § 1-106 (AM. LAW INST. & UNIF. LAW COMM’N 1977).
². 1848) 1 Exch 850 (Eng.).
³. Id. at 855.
⁶. Id.
⁷. I am not concerned in this paper with the treatment of consequential damages; on that subject, see Victor P. Goldberg, RETHINKING CONTRACT LAW AND CONTRACT DESIGN 87–136 (2015) [hereinafter GOLDBERG, RETHINKING].
integrate three concepts—cover, lost profits, and mitigation—under the asset valuation umbrella.

Consider three patterns in which a contract might be breached. In the first, the breach occurs at the time of performance. That is the simplest case. The second is an anticipatory repudiation in which the breach occurs before the time for performance, and the litigation takes place after the date of performance. Finally, the third involves a breach of a long-term contract, the performance of which was to continue past the date the litigation would be resolved. At what point should damages be reckoned? I will argue that at the moment of breach or repudiation, the damages would be the change in the value of the contract (the asset). That implies that when assessing damages, to the extent possible, post-breach facts should be ignored.

Let us begin with the simple case. Suppose that Sam Smith agrees to sell 1,000 shares of Widgetco stock to Betsy Brown for delivery on June 1 at $10 per share. On June 1, the market price is $16 and Smith reneges. The case is decided on December 1 (hypothetical courts can work very fast) at which time the price has fallen to $9. Brown sues for $6,000, the contract-market differential at the date of breach. Smith counters, claiming that he had done Brown a favor and that there should be no damages; the $6,000 would be a windfall for Brown. Alternatively, suppose that on December 1 the price had risen to $25 per share. Brown would now claim that her damages should be measured by the price differential on December 1, and therefore she should receive $15,000. Smith would argue that damages should be measured by the differential at the date of breach, June 1. At the time the claim is being litigated, it clearly would matter whether we chose the date of breach or the date of litigation as the appropriate date for assessing damages. But at the time the parties entered into the contract, would it matter?

Subject to a caveat to be developed below, the answer is “No.” The forward price at the time of the breach (or repudiation) should be the expected value at the time of the litigation. That is, when entering into the contract, given the choice of remedy between the forward price at the time of breach and the actual price at the time of litigation, parties should be indifferent. Whether we invoke rational expectations, efficient markets, or arbitrage, the conclusion is robust. The caveat has to do with the time value of
money. If legal prejudgment interest rates were to differ from the market rate, the equality would no longer hold.\(^8\) In this Article I am going to assume that issues concerning the time value of money can be adequately dealt with, but this can be an especially serious problem when dealing with cases in which the litigation goes on for many years.\(^9\) So, conceptually, we should be indifferent between a rule that says always use the breach date or always use the litigation date—the measurement date should be chosen behind a “veil of ignorance.” The existence of a firm rule is more important than the content of the rule. Otherwise, the parties would invoke the rule more favorable to them at the time of the trial and the court would have little guidance in choosing between the proffered measures.

Having said that, I will proceed by choosing the breach date as the appropriate date. The advantage is that the party contemplating nonperformance will find it easier to weigh the costs and benefits of going forward. I recognize that some courts and commentators object strongly to the notion that breach is an option.\(^10\) I have suggested elsewhere that it is useful in this context to think of the damage remedy as the price of the implicit termination option.\(^11\) Using the breach date makes the price more

8. Suppose that the real price of Widgetco stock remained constant between the breach date and the litigation date. And suppose further that there was substantial inflation so that the nominal price went up 20%. If the prejudgment interest rate reflected that inflation rate, awarding Brown her breach date damages ($6,000) would be equivalent to awarding her the litigation date damages ($7,200).

9. For example, in Kenford v. Erie County, 73 N.Y.2d 312 (1989), the litigation lasted eighteen years in an era which included some years in which the prime rate exceeded 20%; however, the statutory prejudgment interest rate was only 3%. GOLDBERG, RETHINKING, supra note 7, at 96.


11. See Victor P. Goldberg, Protecting Reliance, 114 Colum. L. Rev. 1033, 1049–54 (2014) (“[T]he contract law remedy is, in effect, the implied termination clause, and . . . it should be viewed as just another contract term from which parties are free to vary.”); GOLDBERG, RETHINKING, supra note 7, at 16–21 (“If the contract were silent on the consequences of one party’s decision to terminate (breach), then there might be circumstances in which termination would be the appropriate (efficient) response.”); see also Robert Scott & George Triantis, Embedded Options and the Case Against Compensation in Contract Law, 104 Colum. L. Rev. 1428, 1456 (2004) (arguing that contract damages are embedded
The first two patterns have received substantial treatment in the literature. Surprisingly, significant scholars, notably J.J. White and Robert Summers in their treatise, have rejected the breach-date rule.\textsuperscript{12} With regard to the first, they argue that there is a conflict between the UCC remedies for a buyer’s breach.\textsuperscript{13} Section 2-706 allows the seller to resell the goods (to cover)\textsuperscript{14} while Section 2-708(1) gives the contract-market differential.\textsuperscript{15} Properly conceived, there is no conflict, as I will show in Part II. With regard to the second, White and Summers assert that “[m]easuring buyer’s damages under 2-713 upon an anticipatory repudiation presents one of the most impenetrable interpretive problems in the entire Code.”\textsuperscript{16} The difficulties, as we shall see in Part III, arise because of a failure to adopt the breach-date rule. Not all the commentary has followed White and Summers’ position. Robert Scott argued for the breach-date rule regarding the first pattern a generation ago\textsuperscript{17} and Tom Jackson did the same for anticipatory repudiation even earlier.\textsuperscript{18} My analysis of these two cases parallels theirs. Parts II and III will be devoted to these two problems.

The third pattern, which has attracted much less scholarly attention, raises a number of problems not present in the first two. How, if at all, should the damage measurement take account of possible losses that might occur post-decision? Should damages for breach of an installment be determined in the same manner as an

\begin{footnotesize}
\begin{enumerate}
\item See James J. White & Robert S. Summers, Uniform Commercial Code § 6.7 (5th ed. 2000) [hereinafter White & Summers, 5th ed.] (arguing against the breach-date rule due to a possibility of a windfall). I will note my disagreements with their analysis throughout the paper.
\item See id. at 236–38 (arguing that there is a conflict between Section 2-706 and Section 2-708(1)).
\item Id. § 2-708(1).
\item White & Summers, 5th ed., supra note 12, at 237.
\end{enumerate}
\end{footnotesize}
anticipatory repudiation? In a take-or-pay or minimum quantity contract, should there be different damage theories for a failure to take as opposed to an anticipatory repudiation of the contract? The case law, particularly regarding take-or-pay contracts, has been extremely muddled. In Part IV, I will clarify the issues. Central to the argument is that, for an anticipatory repudiation, the focus should be on the change in the value of the contract at the time of the breach. The analysis will also shed light on a classic casebook case—Lake River Corp. v. Carborundum Co.

To get a better handle on ascertaining damages in long-term contracts, it is useful to unpack the Widgetco hypothetical. Where does the June 1 share price of $16 come from? Widgetco’s value is not a function of the past; it depends on projecting earnings into the future. All sorts of things might happen that will affect Widgetco’s future earnings. Recessions, inflation, war, market shifts, currency fluctuations, pestilence, the health of key personnel, oil embargos, and expropriations all might affect the value of Widgetco. Its current market price reflects the collective best guess as to the likelihood and impact of all of these and any other contingencies. That is, all the uncertainty about the future has been incorporated into a single number: the price. The same methodology can be applied when estimating damages for the anticipatory repudiation of a twenty-year take-or-pay contract or an expropriation of an oil concession with many years yet to run. The future path of costs, prices, demand, and the many factors alluded to above would also make the future value of the contract uncertain. The inquiry would concern the change in the price of a single asset—the contract—at the time of the event (breach, repudiation, or expropriation). I do not mean to suggest that it would be easy. But the principle is important. The argument will be developed in Part IV (long-term contracts) and Part V (international investment arbitrations).


20. Lake River Corp. v. Carborundum Co., 769 F.2d 1284 (7th Cir. 1985).
Throughout this paper, I will refer to the damage measure as the market-contract price differential. Because, in practice, there will often not be an actual market price, it might be better to label this the “current-contract” price differential. The reader should feel free to use the two interchangeably.

II. The Seller’s Remedy for Breach

In a contract for the sale of goods, when the buyer breaches, the UCC provides two alternative remedies and that has led to some confusion. Section 2-706 allows the seller to resell the goods (to cover), and reckons the damages as the difference between the contract price and the price at which the goods were sold. Section 2-708(1) provides for the market-contract differential. If at the time of a buyer breach the market price had fallen, the buyer’s liability would be the market-contract differential. But suppose that the market price subsequently rose and the seller resold the goods at a price greater than the contract price. Some commentators perceive a conflict between 708 and 706, arguing that allowing recovery of the contract-market differential would give the seller a windfall. White and Summers, while noting that the UCC is unclear, opt for restricting recovery:

Whether the drafters intended a seller who has resold to recover more in damages under 2-708(1) than he could recover under 2-706 is not clear. We conclude that a seller should not be permitted to recover more under 2-708(1) than under 2-706, but we admit we are swimming upstream against a heavy current

22. See id. § 2-706 (“[T]he seller may resell the goods concerned . . . and may recover the difference between the resale price and the contract price . . . ”).
23. See id. § 2-708(1) (“[T]he measure of damages for non-acceptance or repudiation by the buyer is the difference between the market price at the time and place for tender and the unpaid contract price . . . ”).
24. Id.
of implication which flows from the comments and the Code
history.26

Some courts and other commentators have joined White and
Summers in their concern about a possible windfall.27 Robert Scott
debunked the idea over two decades ago,28 but it still hangs on. I
will have another go at it here.

The argument is that awarding the contract-market
differential could overcompensate sellers. Consider a simple
example: Widgetco promises to sell to Buildco 1,000 tons of widgets
for delivery on January 1 for $100,000. On January 1, Buildco
breaches and the market value is $70,000. Damages? $30,000. But,
Buildco argues, Widgetco didn’t sell right away; it held the widgets
for four more years, ultimately selling them for $120,000. Citing
Section 2-706, Buildco claims that the resale should be taken into
account and that Widgetco didn’t lose $30,000 after all.

Compensating that amount would mean that Widgetco would net
$50,000, which would be a windfall. So goes the argument.

The widgets four years hence might well be physically
identical, but they are not economically identical. At the moment
of breach, Widgetco has lost an asset, the right to the net proceeds
of sale on January 1. In this case it happens to be a positive
amount, $30,000. The right to sell widgets on January 1 is not the
same as the right to sell physically identical widgets at some
subsequent date. Awarding Widgetco $30,000 puts it in as good a

26. JAMES J. WHITE & ROBERT S. SUMMERS, UNIFORM COMMERCIAL CODE 362,
§ 6.7 (6th ed. 2010) [hereinafter WHITE & SUMMERS, 6th ed.].

27. See, e.g., Coast Trading Co. v. Cudahy Co., 592 F.2d 1074, 1083 (9th Cir.
1979) (“If this court were to allow the full Section 2-708(1) measure of
damages . . . then plaintiff would receive a . . . windfall.”); Tesoro Petroleum
the plaintiff the profit it seeks would result in a windfall . . . .”); Eades
Commodities, Co. v. Hoeper, 825 S.W.2d 34, 38 (Mo. App. Ct. 1992) (“The
seller who resells goods has damages based upon the difference between the contract
price and the resale price. No mention of market price is found . . . .”); see also
Melvin A. Eisenberg, Conflicting Formulas for Measuring Expectation Damages,
45 ARIZ. ST. L.J. 369, 398–99 (2013) (“It is difficult to summon up considerations
of efficiency and fairness that would support a rule giving a promisee a windfall
by making him better off if the promisor breached than he would have been if the
promisor had performed.”); Jennifer S. Martin, Opportunistic Resales and the
recovery of increased damages is . . . consistent with the concept of efficiency.”).

28. Scott, supra note 17, at 1190.
position as if the other party had fully performed. However, in addition to the $30,000 it would still have the widgets, which would be worth $30,000 less than they were when the contract was formed. Had it in fact sold the widgets at the market price at the moment of breach, Widgetco would be in exactly the same position as if the contract had been performed (ignoring the costs of both finding a new buyer and litigation).

After January 1, it would be free to buy, sell, or use widgets or any other assets. The subsequent course of prices of widgets (or any other assets) bears no relation to what it had lost at the time of the buyer’s breach. If it held the widgets, it bore the risk of subsequent price changes. Suppose that in the four years following January 1 it had, at various dates, bought and sold physically identical widgets. The prices of those transactions are as relevant to its damage award as the prices of Widgetco stock or any other assets it might have bought or sold in that subsequent period—namely, no relevance at all. The simple point is this: If the market price information is easily available, the quest for the remedy should be over. If the seller decides to hold, use, eat, or resell the item, that ought to be of no concern to the breaching buyer.29

For an amusing example of the correct treatment of the issue in a non-UCC context, see Kearl v. Rausser,30 a double-barreled battle of the experts. One group of economic experts was suing another expert for breach of contract and the experts presented conflicting expert opinions on the damages.31 The issue concerned the valuation of shares of stock.32 After the breach, the stock price had risen and the defendant (Rausser) had sold shares at various dates at prices above the price on the date of breach.33 The

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30. 293 Fed. App’x 592 (10th Cir. 2008).
31. See id. at 593 (“The parties before us, four professional economists, dispute the existence and terms of a contract for sharing proceeds associated with the transfer of their litigation consulting practices . . . .”).
32. When Rausser moved his practice to Charles River Associates (CRA), part of his compensation was a forgivable loan to buy shares of CRA stock. He, in turn, promised to share some of the stock with other economists he brought to CRA. The dispute was over how many shares of CRA stock Rausser had promised the plaintiffs and the valuation of that stock. Id. at 594.
33. See id. at 597 (“Dr. Rausser sold 100,000 shares of stock in the fall of
plaintiffs won a jury verdict based on the post-breach sale prices; the Court of Appeals reversed.34

Instead of seeking to measure their losses as of the date of Dr. Rausser’s breach, plaintiffs were free under the jury instructions given to argue for damages months and even years after any possible breach date. Indeed, plaintiffs’ damages theory valued the stock as of the dates of Dr. Rausser’s sales and, for the stock he retained, the date of trial.35

If the market price were not so easily available, then the proceeds of resale might come into play. Rather than treat Section 2-706 as an alternative or coequal remedy, it is more useful to view it as a possible source of evidence of the market price at the time of the breach.36 The persuasiveness of the evidence from a subsequent resale would depend on the temporal proximity and on the availability of other evidence. If the seller were to resell promptly that would be good evidence of the market price and the burden should be on the buyer to show that the sale price was unreasonable. If the market were thin, this would be especially important and the buyer’s proof burden should be high. So, for example, in a well-known casebook case, Columbia Nitrogen’s claim that Royster resold its fertilizer at too low a price should have been met with great skepticism.37 The four years in the hypothetical should certainly not qualify as reasonable evidence.

2003; in February 2004 [he] surrendered 73,531 shares . . . to settle [a] loan; between June 14 and October 27, 2004 [he] sold roughly 50,000 more shares at various prices . . . .

34. See id. at 593 (“Because [the plaintiffs’ damages] theory, which yielded a jury verdict of more than $5 million, allowed plaintiffs to recover losses up to the time of trial—without any reference to the date of the alleged breach of contract—we are obliged to reverse.”).

35. Id. at 605.

36. Ellen Peters suggested this many years ago: “[M]uch of 2-706 should therefore be evidentiary rather than directory, a possible but not a necessary reading of the section as now drafted.” Ellen A. Peters, Remedies for Breach of Contracts Relating to the Sale of Goods Under the Uniform Commercial Code: A Roadmap for Article Two, 73 YALE L. J. 199, 256 (1963). However, she also noted: “Though the Code favors substitute transactions, it does not compel them. In their absence, the Code reconstructs, with some variations, the time-honored market-contract differentials as bases for recovery.” Id. at 257–58 (citations omitted).

How does this play out in practice? The Oregon Supreme Court was faced with the problem in a recent case, *Peace River Seed Co-Operative, Ltd. v. Proseeds Marketing, Inc.* 38 The seller of grass seed was an agricultural cooperative of grass seed producers. It entered into a number of fixed price contracts with a single buyer to sell fungible seeds over a two-year period. The buyer was to provide shipping and delivery instructions. The market price fell and the buyer refused to provide shipping instructions. After buyer’s continued refusal, seller cancelled the contracts; the court concluded that the buyer had breached and all that was left was the determination of damages. 39 There is no discussion in the case as to whether the performance date for all the contracts had passed. The court focused on a single contract and I will do likewise.

The contract price was seventy-two cents per pound. The market price at that time of the breach was sixty-four cents, so under 2-708 the damages would be eight cents per pound. 40 However, “[o]ver the next three years, plaintiff was able to sell at least some of the seed that defendant had agreed to purchase to other buyers.” 41 Some of the contract seed, the buyer claimed, was sold at seventy-five cents per pound. The decision does not make clear when in that three-year period the seed was sold. The buyer argued that if the seller were awarded the eight cents it would receive a windfall, since it would also receive the extra three cents from the subsequent sale. To further confuse the matter, the court noted that the seller claimed that some of the seed had been sold at sixty cents, which would have resulted in a higher measure of damages. Thus, it appears that over the course of the three years there were a number of sales of seed at different prices. The seller


39. *Peace River*, 355 Or. at 47.

40. Id. at 48

41. Id. at 47. In *Peace River*’s brief it referred to sales over a four-year period. Brief on the Merits of Respondent on Review, *id.* at 4.
could have sold the seeds at the market price (sixty-four cents) at the time of the breach, but chose not to.

The question was: Should any (or all) of these different prices be recognized when reckoning damages? The trial court chose to recognize at least some of these prices, thereby favoring the buyer. This decision was reversed by the Oregon Court of Appeals and the Oregon Supreme Court upheld that decision. The Oregon Supreme Court based part of its conclusion on a comparison of buyer and seller remedies under the Code. For sellers the available remedies are resale price damages and market price damages. The court noted: “[I]t lists those remedies without any limiting conjunction, such as ‘or,’ that might suggest that the remedies are mutually exclusive.” The buyer’s remedy, however, only allows for cover or damages for nondelivery. “Thus, although the buyer’s index of remedies suggests that a buyer who covers may be precluded from seeking market price damages, the seller’s index of remedies does not contain a similar limitation if the seller chooses to resell.” This emphasis on conjunctions exemplifies the confused way the court tackles what turns out to be a simple problem. The issue was not grammar; it was economics.

The disposition of the goods would be relevant only if the market price information were not easily ascertainable. A subsequent sale (or purchase) might provide reasonable evidence of the market price at the time of the breach. The closer in time to the breach, the more plausible the notion that the sale price would be the market price. For complex goods that are not frequently traded—for example, multi-year time charters—the time between breach and ascertaining the market price might be measured in weeks or months. For items sold in fairly thick markets—for example, grass seed—the period might be measured in days or hours. In Peace River, it appears that there were subsequent sales at different prices spread over a three-year period.

42. Peace River, 355 Or. at 47.
43. Id. at 46.
44. Id. at 55.
45. Id.
46. See generally Golden Strait Corp. v. Nippon Yusen Kabushigeka Kaisha (The Golden Victory) [2005] EWHC 161 (Eng.).
47. In its brief, Peace River suggested that it sold some, but not all, of the
If the remedy were based on resale, the parties would identify the sales most favorable to their position. As Ellen Peters noted, it is easy to manipulate damages when the seller deals regularly with the market:

The buyer or seller who, by the nature of his business enterprise, constantly enters into new contracts for related goods and services in a market where prices fluctuate broadly and abruptly, will have a wide range of alternatives to substitute for the contract in default. It is only realistic to expect injured claimants to allocate as a substitute contract that which gives rise to the largest amount by way of damages.

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It would be a most unusual seller who could not use these openings to create a number of alternative substitutes with which to play.48

In its brief, Peace River recognized that at the time of the breach it could, but need not, resell immediately and that if it failed to do so, it would bear the risk:

Because the law treats the contract as terminated without any transfer of ownership, the seller remains the owner of the goods. The seller may deal with the goods as it sees fit. The seller may sell the commodities immediately at the “market price” and take the cash. Alternatively, the seller may keep the goods for its own use; hold the commodities for later sale hoping that the price will go up, but taking the risk that the price will go down; or (as Peace River apparently did in part here) largely hold them until they lose all their value.49

It also described one way of ascertaining the market price at the time of the breach:

Peace River presented unopposed testimony that the custom in the industry allowed parties to similar contracts to enter into “wash” transactions under which the seller pretends that it ships the seed and gets the contract price, and the breaching buyer resells the seed to the seller at the current market price.

seeds in four years “before the seed expired and became a liability.” Brief on the Merits of Respondent on Review at 4, Peace River Seed Co-Operative, Ltd. v. Proseeds Marketing, Inc., 355 Or. 44 (2014) (No. S060957).

48. Id.

In essence, they “wash” the obligation to ship both ways and the breaching buyer pays just the difference between the contract and market price, plus incidental damages. [UCC § 2-708(1)] precisely matches that custom. Proseeds itself entered into a three-way “wash” transaction that gave Peace River the difference between its contract price and market price. Doing so acknowledges the custom Peace River’s evidence established.50

The wash transaction simply replicated the time-of-the-breach remedy. The only concern would have been whether the market at the time was so thin that the seller could behave opportunistically, claiming a wash price that was more favorable to it than a neutral estimate of the market price.

The value of the contract at the time of the breach was determined by the contract-market differential at that point in time.51 If the seller did not dispose of the seeds in a timely manner, it bore the risk of subsequent price changes. Properly conceived, there was no conflict between Sections 2-706 and 2-708(1). Whether a particular resale did reflect the market price at the time of the breach would have been a fact question. And the court should have concluded that the price of grass seed three years after the breach was stale information.

Neither the decisions nor the Briefs in Peace River dealt with the possibility that, when Peace River cancelled the remaining deliveries (that is, when the buyer breached), the due dates for performance in those contracts were subsequent to the cancellation. That is, what if the buyer anticipatorily repudiated the contract? That would add a new problem but the principle would remain the same. Suppose that the breach date was January 1 and at the time of the breach, one of the contracts had a delivery date six months later. The relevant market price would be the forward price, the price on January 1 for the goods with a delivery date of June 1. It might turn out that the forward price could not be ascertained directly and the courts might have to resort to other observable prices as evidence—perhaps the market price on either January 1 or June 1 and resale prices at or near those dates might

50. Id.
51. See Peace River, 355 Or. at 46 (“[W]e consider the relationship . . . which measures a seller’s damages as the difference between the unpaid contract price and the market price at the time and place for tender.”).
be the best evidence, but we should not lose sight of the basic principle. I will elaborate on that in the next Part.

III. Anticipatory Repudiation

In this Part, I consider the case in which the court’s decision would come after the final date of performance, so the court would have access to all post-termination information. I defer to Part IV the case in which at least some of the performance would have been due after the decision date. Should damages be assessed as of the date the repudiation was accepted, the date that performance was due, or some other date? The law and commentary has been mixed. I will argue that damages should be reckoned at the moment when the repudiation has been accepted (or deemed accepted).

Pre-Code cases generally opted for the time-of-performance. Missouri Furnace Co. v. Cochran is a typical pre-Code case. The seller had promised to deliver coke at $1.20 per ton on a daily basis for a full year. The market price rose dramatically, and the seller rescinded the contract less than two months after performance had begun. The buyer then immediately entered into a cover contract for the remainder of the year at $4.00 per ton (the market rate for a forward contract on that date). However, the market price soon fell to $1.30 per ton. The buyer’s claim for damages was based on the cover price of $4.00, but the court awarded damages on the

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52. One issue that can arise in anticipatory repudiation cases is how a court should take into account facts that are learned post-repudiation. Suppose, for example, that the contract included a force majeure clause that allowed a party to terminate the contract, and suppose further that some time after the repudiation had been accepted the force majeure event occurred. Should the damage assessment take that new information into account? This question has received considerable attention in England in the last decade. See Golden Strait Corp. v Nippon Yusen Kubishika Kaisha (The Golden Victory) [2005] EWHC 161 (Eng.) (finding that damages should reflect the actual loss which would have been suffered). Unfortunately, the court held that the post-repudiation facts should be taken into account. I have argued elsewhere that their treatment of the question was a mistake. See generally Victor P. Goldberg, After The Golden Victory: Still Lost at Sea, 21 J. INT’L MAR. L. 2–111 (2016). I will not, therefore, pursue the question further here.

53. 8 F. 463 (W.D. Pa. 1881). For a critical analysis of the decision, see Jackson, supra note 18.

54. Missouri Furnace, 8 F. at 463.
basis of the spot price of coke on each of the delivery dates. By covering, held the court, the buyer took a risk:

The good faith of the plaintiff in entering into the new contract cannot be questioned, but it proved a most unfortunate venture. . . . As the plaintiff was not bound to enter into the new forward contract, it seems to me it did so at its own risk, and cannot fairly claim that the damages chargeable against the defendant shall be assessed on the basis of that contract.55

Some post-Code cases have followed this path. I will consider two that illustrate different ways in which the courts have done so. In Cargill, Inc. v. Stafford,56 the seller repudiated a sale of wheat. The buyer, Cargill, claimed damages based on the date at which Cargill accepted the repudiation (September 6) and the trial court accepted that.57 However, in interpreting the Section 2-713 language, “when the buyer learned of the breach,” the Tenth Circuit Court of Appeals concluded that this meant “time of performance.”58 In part it relied on pre-Code precedent—“a clear deviation from past law would not ordinarily be accomplished by Code ambiguities.”59 It also relied on the fact that Section 2-723, which deals with repudiations in which some of the performance would be due after the court’s decision, explicitly referred to the time of repudiation, whereas Section 2-713 did not. This semantic argument shows up in other cases and in the White and Summers treatise as well.60

Then the argument takes a strange turn. The court asserts that the remedy would depend on whether or not there was a valid reason for the buyer not covering:

55. Id. at 467. To make matters worse for the buyer it “had in its hands more coke than was required in its business, and it procured—at what precise loss does not clearly appear—the cancellation of contracts with Hutchinson [the cover contracts] to the extent of 20,000 tons.” Id. at 463.
56. 553 F.2d 1222 (10th Cir. 1977).
57. Id. at 1224.
58. Id. at 1226.
59. Id.
60. See Hess Energy, Inc. v. Lightning Oil Co., 338 F.3d 357, 363 (4th Cir. 2003) (“Thus, we conclude that the better reading of § 8.2-713 is that an aggrieved buyer’s damages against a repudiating seller are based on the market price on the date of performance—i.e., the date of delivery.”); see also WHITE & SUMMERS, 5th ed., supra note 12, § 6-7, at 237 (examining Section 2-713 to conclude that “[w]e favor the third interpretation—time of performance”).
We conclude that under § 4-2-713 a buyer may urge continued performance for a reasonable time. At the end of a reasonable period he should cover if substitute goods are readily available. If substitution is readily available and buyer does not cover within a reasonable time, damages should be based on the price at the end of that reasonable time rather than on the price when performance is due. If a valid reason exists for failure or refusal to cover, damages may be calculated from the time when performance is due.61

This reflects the notion that cover is a separate remedy, rather than merely evidence of the price at the time of the breach (accepted repudiation). The court remanded, holding that:

If Cargill did not have a valid reason, the court’s award based on the September 6 price should be reinstated. If Cargill had a valid reason for not covering, damages should be awarded on the difference between the price on September 30, the last day for performance, and the July 31 contract price.62

So, depending on what had happened to the price in the interim, the parties could argue over whether Cargill had covered, if it had, which transaction was the cover transaction, and if not, over the validity of Cargill’s reason.

Did Cargill cover? The court says: “The record contains scant, if any, evidence that Cargill covered the wheat.”63 And again: “The record does not show that Cargill covered or attempted to cover. Nothing in the record shows the continued availability or nonavailability of substitute wheat.”64 And so the case was remanded to determine whether Cargill had a valid reason for failing to cover. Cargill, of course, was (and still is) a major player in a thick market. It engages in numerous wheat transactions every day. It makes no sense to identify any particular trade as the cover contract. So, unless the wheat market somehow disappeared on or around September 6, substitute wheat would have been readily available. To even ask whether Cargill covered makes no sense, and it makes even less sense to ask whether the reason for not covering was valid or invalid. Despite the fact that the court appeared to adopt the “time of performance” measure, given its

61. *Cargill*, 553 F.2d at 1227.
62. *Id.*
63. *Id.* at 1226.
64. *Id.* at 1227.
garbled treatment of the cover question, on remand a court could just as well find that (a) a substitute was readily available, (b) Cargill didn’t have a reason for not covering, and, therefore, (c) the appropriate date would have been the time of repudiation. Or not. Note that the trial court and Cargill used the spot price of wheat on September 6, not the forward price. I will return to this point.

In Hess Energy, Inc. v. Lightning Oil Co., Ltd., the seller of natural gas, Lightning, repudiated its agreement. In its defense Lightning made a common fallacious argument, confusing a risen price ex post with a rising price ex ante. Hess, it claimed, “sat idly by during a period of time when they knew the price [of natural gas] was going up, up, up, up, up.” The court ignored this, but, using the same semantic argument as in Cargill, concluded that the Code required that it use the time of performance. The case introduced one new complication—Hess’s use of the futures market to avoid price risk. The court argued that this would affect how damages should be measured.

To understand why this would be wrong, it is useful to first reproduce the court’s description of Hess’s use of the futures market:

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65. 338 F.3d 357 (4th Cir. 2003).
66. Id.
67. See id. at 363 (“Thus, we conclude that the better reading of § 8.2-713 is that an aggrieved buyer’s damages against a repudiating seller are based on the market price on the date of performance—i.e., the date of delivery.”).

The Second Circuit made a similar argument:

We would accept Southwire’s argument that the date Trans World learned of the repudiation would be the correct date on which to calculate the market price had this action been tried before the time for full performance under the contract. See N.Y.U.C.C. § 2-723(1) (market price at time aggrieved party learned of repudiation used to calculate damages in action for anticipatory repudiation that “comes to trial before time for performance with respect to some or all of the goods”). However, where damages are awarded after the time for full performance, as in this case, the calculation of damages under section 2-708(1) should reflect the actual market price at each successive date when tender was to have been made under the repudiated installment contract.

Trans World Metals, Inc. v. Southwire Co., 769 F.2d 902, 904–06, 909 (2d Cir. 1985)
Hess’ business was to purchase natural gas from entities like Lightning . . . and, once it did so, to locate commercial customers to which it could sell the natural gas. Hess’ business was not to profit on speculation that it could resell the purchased natural gas at higher prices based on favorable market swings, but rather to profit on mark-ups attributable to its transportation and other services provided to the end user of the natural gas. Because Hess entered into gas purchase contracts often at prices fixed well in advance of the execution date, it exposed itself to the serious risk that the market price of natural gas on the agreed-to purchase date would have fallen, leaving it in the position of having to pay a higher price for the natural gas than it could sell the gas for, even after its service-related mark-up. To hedge against this market risk, at each time it agreed to purchase natural gas from a supplier at a fixed price for delivery on a specific date, it also entered into a NYMEX futures contract to sell the same quantity of natural gas on the same date for the same fixed price. According to ordinary commodities trading practice, on the settlement date of the futures contract, Hess would not actually sell the natural gas to the other party to the futures contract but rather would simply pay any loss or receive any gain on the contract in a cash settlement. In making this arrangement, Hess made itself indifferent to fluctuations in the price of natural gas because settlement of the futures contract offset any favorable or unfavorable swings in the market price of natural gas on the date of delivery, allowing Hess to eliminate market risk and rest its profitability solely on its transportation and delivery services.69

The court argued that by defaulting on the first half of the paired transactions, Lightning exposed Hess to the price risk that Hess had attempted to avoid.70 White and Summers enthusiastically endorse this opinion: “In affirming Hess’ jury verdict . . . the Fourth Circuit agrees with our interpretation and arguments . . . for the proposition that Section 2-713 measures the contract market difference at the time of delivery not at time of repudiation in a repudiation case. Hurray for Judge Niemeyer.”71

The court failed to recognize, however, that if the remedy were

69. Id. at 359.
70. See id. at 364–65 (“But its repudiation of the contract cannot shift to Hess the very market risk that Hess had sought to avoid by entering into contracts for the future delivery of gas in the first place.”).
based on the forward price at the time of the accepted repudiation, then Hess’s neutral hedge position would have been maintained. Hess could have closed out its position at the then current price for future delivery. By using that price, Hess would have received the change in the value of the contract at the moment the repudiation was accepted. If Hess chose not to do so, it would bear the risk of subsequent price changes.

In other cases, courts have used the time of repudiation in determining damages. In Oloffson v. Coomer, a farmer (Coomer) promised in April to sell 40,000 bushels of corn to a grain dealer for delivery in October and December. However, in June Coomer informed Oloffson that, because the season had been too wet, he would not be planting any corn. The contract price was about $1.12 and the price for future delivery at that time was $1.16. Oloffson ultimately purchased corn at much higher prices after the delivery dates had passed ($135 and $149) and argued that its damages should be based on those prices. The court found that, given the nature of the market, a commercially reasonable time to await performance was less than a day. Ultimately, the court affirmed the trial court’s use of the forward price at the time of repudiation ($1.16) when calculating damages. Professor Jackson, using Oloffson to illustrate his argument, asserted that “contract law presumptively should adopt a general rule that an aggrieved buyer

72. See First Nat’l Bank of Chi. v. Jefferson Mortg. Co., 576 F.2d 479, 492 (3d Cir. 1978) (“[T]he expression ‘at the time the buyer learned of the breach’ means ‘at the time the buyer learned of the repudiation.’”); Trinidad Bean & Elevator Co. v. Frosh, 494 N.W.2d 347, 353 (Neb. Ct. App. 1992) (“We conclude that best effect is given to the statutes if ‘learned of the breach,’ in § 2-713(1), refers to the time the buyer learned of the seller’s repudiation.”).
74. Id. at 873.
75. See id. at 874
76. See id. at 873 (“The trial court . . . found that plaintiff was entitled to recover judgement only for the sum of $1,500 plus costs . . . which is equal to the amount of the difference between the minimum contract price and the price on June, 3 1970, of $1.16 per bushel . . . [J]udgment . . . affirmed.”).
should cover at the forward price as of the date of the repudiation.”77

While this is essentially the same position I have taken, *Oloffson* does raise one problem. The court noted that Oloffson had argued that he “adhered to a usage of trade that permitted his customers to cancel the contract for a future delivery of grain by making known to him a desire to cancel and paying to him the difference between the contract and market price on the day of cancellation.”78 Because Coomer had failed to give notice, Oloffson argued that Coomer could not take advantage of the rule and that damages should be measured by the price at the dates of performance ($1.35 and $1.49). The court rejected this because, it claimed, Coomer did not know of the alleged usage, and good faith required that Oloffson inform him of that usage. Remarkably, White and Summers get this completely wrong. They reluctantly concede that “[t]he outcome of the case can be defended only on the ground that the contract was implicitly modified by the trade usage that prevailed in the corn market.”79 But, as noted, the court rejected the trade usage (spot price) and chose instead the forward price. White and Summers’ preferred date, price at the time of performance, was not even in the running.

To call this result a trade usage is an understatement. In *Cargill*, Cargill had included in its confirmation a statement that the contract was subject to the rules of the National Grain and Feed Dealers Association (NGFDA).80 Stafford tried to argue that this additional term destroyed enforceability.81 The court held that the contract was enforceable, but that the NGFDA clause was not part of the contract.82 The court only said that the contract was not

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77. Jackson, *supra* note 18, at 94; *see also* id. at 81–82 (providing *Oloffson* treatement).

78. *Oloffson*, 296 N.E.2d at 875.


80. *See* Cargill, Inc. v. Stafford, 553 F.2d 1222, 1225 (10th Cir. 1977) (“The Cargill confirmation of the July 31 transaction contained a provision permitting Cargill to cancel and a statement that the contract was subject to the Rules of N.G.F.D.A. (National Grain and Feed Dealers Association).”).

81. *See id.* (“Stafford contends that these requirements were material alterations which defeat the contract.”).

82. Using a standard 2-207 “battle of the forms” analysis, the court noted that:

The option provisions were the addition of a material term. Under
subject to the rules of the NGFDA, but it did not say what those rules were. The rule today is, no doubt, the same or similar to what it was when Cargill and Oloffson were decided: “[C]ancel the defaulted portion of the contract at fair market value based on the close of the market the next business day.” So, it appears that the standard rule in the grain trade (when courts are willing to recognize it) is to use the spot price, not the forward price. In these instances, the difference between the spot and forward price is unimportant. For a storable commodity (wheat, corn), the spot price plus the expected costs of storage is a good approximation of the forward price.

As a final example, consider Cosden Oil & Chemical Co. v. Karl O. Helm Aktiengesellschaft. Cosden, a producer of polystyrene, promised to deliver the product over a period of time to Helm, a trader. It delivered some, but because of production problems, it cancelled the remaining orders. Anticipating the problem, Helm engaged in self-help, withholding payment for the polystyrene that had been delivered. In response, “Cosden sued Helm, seeking damages for Helm’s failure to pay for delivered polystyrene. Helm counterclaimed for Cosden’s failure to deliver polystyrene. Helm counterclaimed for Cosden’s failure to deliver polystyrene as agreed.” The jury found that Cosden had anticipatorily repudiated, and awarded Helm damages based on

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84. This is not just a matter of wily grain traders attempting to take advantage of naïve farmers. See Nat’l Farmers Org. v. Bartlett & Co., Grain, 560 F.2d 1350, 1353 (8th Cir. 1977) (showing a role reversal; the farmers’ cooperative claimed that the buyer had repudiated and it immediately brought “all outstanding contracts we have with your office to current market price” (all caps omitted)).

85. Cosden Oil & Chemical Co. v. Karl O. Helm Aktiengesellschaft, 736 F.2d 1064 (5th Cir. 1984).

86. Id. at 1067–68.

87. Id. at 1068.
“the difference between the contract price and the market price at a commercially reasonable time after Cosden repudiated.”

The main issue on appeal was which date should be used to determine the market price. The court considered three dates:

Cosden argues that damages should be measured when Helm learned of the repudiation. Helm contends that market price as of the last day for delivery—or the time of performance—should be used to compute its damages under the contract-market differential. We reject both views, and hold that the district court correctly measured damages at a commercially reasonable point after Cosden informed Helm that it was cancelling the [order].

The learned-of-repudiation date was properly rejected since the anticipatory repudiation doctrine gives the aggrieved party a reasonable period of time during which it can decide whether it should accept the repudiation. It should have enough time to weigh alternatives. The repudiation does not become a breach until it is accepted (or should have been accepted). For commodities traded in thick markets (as in Cargill and Olofsson), the time period might be measured in minutes—for others, like polystyrene, the period would be longer. So, there were really only two choices. By rejecting the time-of-performance, Cosden is consistent with Olofsson.

There are three things worth noting about the decision. First, the court implies that the parties knew they were in a “rising market,” not recognizing the difference between a rising market and a risen market. As I have emphasized, the parties do not know what the subsequent price path will be. Second, the court found the relevant price to be the spot price at the time the

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88. Id. at 1069.
89. See id. (“Both parties find fault with the time at which the district court measured Helm’s damages for Cosden’s anticipatory repudiation.”).
90. Id. at 1069.
91. See id. at 1072 (“Allowing the aggrieved buyer a commercially reasonable time, however, provides him with an opportunity to investigate his cover possibilities in a rising market without fear that, if he is unsuccessful in obtaining cover, he will be relegated to a market-contract damage remedy measured at the time of repudiation.” (emphasis added)).
92. Recall Lightning’s claim that Hess “knew the price [of natural gas] was going up, up, up, up, up, up, up,” Hess Energy, Inc. v. Lightning Oil Co., 338 F.3d 357, 361 (4th Cir. 2003) (alteration in original).
repudiation was deemed accepted, not the forward price.\textsuperscript{93} The court did not discuss the question, nor did it indicate, that the two prices might have been different. In this instance, it seems more likely that it would have been more difficult to ascertain the forward price than in the grain cases.

The third is how the parties and the court treated “cover.” Both parties identified particular transactions in the pre-decision period as cover transactions, Helm choosing those close to the performance date (the higher price) and Cosden those closer to the repudiation date:

At trial Cosden argued that Helm’s purchases of polystyrene from other sources in early February constituted cover. Helm argued that those purchases were not intended to substitute for polystyrene sales cancelled by Cosden. Helm, however, contended that it did cover by purchasing large amounts of high impact polystyrene from other sources late in February and around the first of March. Cosden claimed that these purchases were not made reasonably and that they should not qualify as cover. The jury found that none of Helm’s purchases of polystyrene from other sources were cover purchases . . . .

We cannot isolate a reason to explain the jury’s finding: it might have concluded that Helm would have made the purchases regardless of Cosden’s nonperformance or that the transactions did not qualify as cover for other reasons. Because of the jury’s finding, we cannot use those other transactions to determine Helm’s damages.\textsuperscript{94}

It is not surprising that the parties would identify the cover contracts that were most favorable to them. What is unfortunate is that this would be treated as a fact question. It reflects the notion that cover is a remedy that is alternative to the contract/market differential, rather than possible evidence of the price at the time of the breach. Helm, like Cargill, was a trader engaging in numerous transactions. To ask which of them was the cover contract presents the jury with a futile task. If the buyer did engage in subsequent transactions, the only question the jury should care about is whether details of those transactions would

\textsuperscript{93} See Cosden Oil & Chemical Co. v. Karl O. Helm Aktiengesellschaft, 736 F.2d 1069 (5th Cir. 1984) (“We . . . hold that the district court correctly measured damages at a commercially reasonable point after Cosden informed Helm that it was cancelling the three orders.”).

\textsuperscript{94} Id. at 1076.
be useful in ascertaining the market price (spot or forward) at the time of the breach.\textsuperscript{95}

I do not mean to underestimate the difficulty in determining the damages. Problems existed even in the fairly thick markets I have discussed in this and the previous Part. And if the market were thin there would be further difficulties. In \textit{Laredo Hides Co., Inc. v. H & H Meat Products Co., Inc.},\textsuperscript{96} for example, the contract was a variable output contract for all the hides H&H produced as a byproduct of its meatpacking business; with approximately nine months yet to go on the contract, the seller repudiated.\textsuperscript{97} Laredo claimed that because hides decomposed with age, it had to take the hides on a month-to-month basis. To determine the cover price, the court used the actual hide production of H&H in each month and applied the then current market price. Although that required looking at post-repudiation data, it might have been a reasonable method for determining the change in the value of the contract. The complexity is ratcheted up when dealing with long-term agreements, the subject of the next two Parts.

\section*{IV. Long-Term Contracts}

If a buyer were to repudiate a twenty-year contract in year three, how should damages be reckoned? To further complicate the picture, often neither the price nor the quantity is fixed. The price might be indexed or subject to renegotiation; the agreement might even include a gross inequity, or hardship, clause which would allow a disgruntled party to appeal to an arbitrator or court to reset the price. The contract might have a mechanism that would allow one of the parties to terminate the agreement under certain

\begin{itemize}
\item \textsuperscript{95} Recall Judge Peters' argument that it would be easy to manipulate damages by the appropriate choice of a substitute contract. See Peters, \textit{supra} note 36, at 256 (“It is only realistic to expect injured claimants to allocate as a substitute contract that which gives rise to the largest amount by way of damages.”).
\item \textsuperscript{96} 513 S.W.2d 210 (Tex. Civ. App. 1974).
\item \textsuperscript{97} \textit{Id.} at 214–16. In \textit{Golden Strait Corp v. Nippon Yusen Kabushika Kaisha (The Golden Victory)} [2005] EWHC (Comm) 161, [2005] 1 C.L.C. 138 [140]–[141] (Eng.), the repudiation was of a multi-year charter with a base price that would change over time, a profit-sharing clause, and, of course, a force majeure clause allowing either party to terminate.
\end{itemize}
circumstances. The buyer (in a requirements contract) or seller (in an output contract) may determine the quantity to be supplied. The contract might include a take-or-pay or minimum quantity clause, and that might be modified with a makeup clause.

I think it fair to say that neither the UCC nor the courts have been very good at dealing with these situations. “The drafters of the 1950s probably did not contemplate 20 or 30 year contracts,” say White and Summers:

[B]ut they clearly contemplated contracts where performance would occur after the time for trial. Section 2-723 is designed to deal with at least one issue in such cases. It instructs the court to base damages on the ‘market price’ at the date that the aggrieved party learns of the repudiation. 98

White and Summers interpret this to mean that “section 2-723 must be read to measure both the contract and the market price at the time the aggrieved party learned of the repudiation.” 99 They would then use those prices for the duration of the contract. That is, if the contract price at the time of the repudiation was ten dollars and the market price had fallen to six dollars, then they would assume that for the next fifteen or so years, those prices would remain constant. 100 They recognize that “long term contracts for the sale of commodities such as oil, gas, coal, nuclear fuel and the like do not have fixed quantities for remote time periods.” 101 What to do? “We think a court should be generous in listening to an aggrieved party’s expert testimony about projections.” 102 That does not give us much to go on.

The decisions tend to focus on the price of the product—the difference between the contract and market price. 103 There are

99. Id. at 335.
100. They qualify this by accepting any price information that would become available in the period between repudiation and trial. See id. § 7-8, at 335 (“We would twist the language of 2-723 slightly to allow parties to use the actual market and the actual contract prices to measure damages in the gap between repudiation and trial.”).
101. Id. § 7-8, at 337.
102. Id.
103. See Manchester Pipeline Corp. v. Peoples Nat. Gas Co., 862 F.2d 1439, 1447–48 (10th Cir. 1988) (finding that the proper measure of damages for a long-term contract should be based upon market price).
obvious complications for determining each since both the price and quantity will typically not be fixed for the life of the contract. Even if that problem could somehow be resolved, it still puts the focus on the wrong question. The relevant concern should be the change in the value of the contract at the time of the repudiation.

Ironically, there is a class of cases in which the courts have adopted the contract valuation approach without any fuss. When a contract is repudiated the seller can mitigate damages in one of two ways. The seller could continue to produce with damages being the expected difference in revenues in the pre- and post-repudiation worlds. But what if the expected future unit costs of production exceeded the expected prices? Then mitigation would entail shutting the project down. The seller’s loss would be the expected future revenues less the expected cost of producing that revenue—lost profit. Courts have recognized this measure, treating it as obvious, without any reference to Section 2-723. For example, in a casebook favorite, *Northern Indiana Public Service Co. v. Carbon County Coal Co.* (NIPSCO), the seller closed the coal mine and Judge Posner concluded:

> The loss to Carbon County from the breach of contract is simply the difference between (1) the contract price (as escalated over the life of the contract in accordance with the contract’s escalator provisions) times quantity, and (2) the cost of mining the coal over the life of the contract. Carbon County does not even argue that $181 million is not a reasonable estimate of the present value of the difference.

Courts have struggled with variable quantity contracts—take-or-pay and minimum quantity obligations. One issue, not of concern here, is whether these should be viewed as liquidated damages or penalties or something else. For assessing damages, the decisions do not always distinguish between two different problems—the anticipatory repudiation of the contract and a failure to perform a past obligation. After discussing the courts’

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104. *See id.* at 1447 (“[W]e are aware of the peculiar difficulties presented by attempting, at the end of the first year of a ten year contract, to calculate damages for the entire contract period.”).

105. 799 F.2d 265 (7th Cir. 1986).

106. *Id.* at 279.
muddled treatment of take-or-pay contracts, I will consider a
Second Circuit decision in which the court was confronted with
determining damages for the early repudiation of a twenty-year
contract. Next I will consider issues raised in another of Judge
Posner’s opinions—Lake River Corp. v. Carborundum Co. 107 I will
conclude this Part with a discussion of an English case involving
the repudiation of a take-or-pay contract.

A. Take-or-Pay

For many years, natural gas prices were regulated at below
market-clearing prices. 108 One of the devices sellers used to charge
a higher effective price was to include take-or-pay clauses with a
high required “take.” That is, a buyer might have to promise to pay
for ninety percent of the contract quantity in any given year, even
if it didn’t take that much. After the industry was deregulated
there was a substantial increase in production. 109 When all energy
prices fell in the 1980s gas prices plummeted too, and buyers
wanted out. 110 Many deals were renegotiated; in others buyers
repudiated. 111 Since natural gas is a “good,” the UCC applied and
the courts attempted to apply the Code remedies, notably Section

107. Lake River Corp. v. Carborundum Co., 769 F.2d 1284 (7th Cir. 1985).
108. See Stephen Breyer & Paul W. MacAvoy, The Natural Gas Shortage and
the Regulation of Natural Gas Producers, 86 Harv. L. Rev. 941, 941 (1973) (“In
the past decade, the [Federal Power Commission] has devoted much of its energy
and about 30 percent of its budget to [regulating the price of gas sold to interstate
pipeline companies] and has been remarkably effective in holding down
producers’ selling prices.”).
109. See Prenalta Corp. v. Colo. Interstate Gas Co., 944 F.2d 677, 680 (10th
Cir. 1991) (“The enactment of the [Natural Gas Policy Act] in 1978 permitted the
gradual deregulation of natural gas which resulted in a dramatic rise in natural
gas prices. The rise . . . provided incentive . . . for new gas exploration and, by the
1980s, natural gas supplies were abundant.”).
110. See id. (“The supply of gas for which the pipelines initially contracted
assumed a demand that no longer existed. Pipelines generally responded to these
market conditions by renegotiating existing . . . contracts with producers, and,
ailing that, reducing gas ‘takes’ by making payment only on gas that could be
marketed . . . .”).
111. Over 100 cases were filed. See J. Michael Medina et al., Take or Litigate:
Enforcing the Plain Meaning of the Take-Or-Pay Clause in Natural Gas Contracts,
40 Ark. L. Rev. 185, 187 n.6 (1986) (noting more than “one hundred actions
concerning enforcement of take-or-pay clauses”).
2-723, to the problem. A key question for the courts was whether the buyer would be liable after repudiating the contract for the full price of the gas it had promised to take or a remedy based on the price differential. The decisions reflect how the courts have struggled to shoehorn the problem into the UCC boxes. In addition, the courts sometimes appear to conflate two separate issues: what would be the remedy if there were a shortfall in a single installment, and what would be the remedy if the buyer repudiated the entire contract?113

I. Manchester Pipeline Corp. v. Peoples Natural Gas Co.

The Manchester Pipeline Company, a seller of natural gas, entered into a contract with Peoples Natural Gas Company (PNG), a natural gas distribution company. “The Document provided for a term of ten years and contained detailed provisions concerning price, minimum ‘take’ obligations, determination of reserves, and the right of PNG to reduce the price paid for gas taken in order to remain competitive in the gas market.” PNG repudiated in the first year. It lost its argument that there was not an enforceable contract and the court turned its attention to damages. The Court of Appeals reversed the trial court. It is instructive to see how the trial court framed the damage question in its jury instruction:

In order to determine the amount of damages: (1) for the first year, you may consider the evidence presented with regard to the difference between the agreed to price, if any, for the gas and the price obtained at resale of the gas to Scissortail Natural Gas Company, but that price is not conclusive, except to the extent that it reflects a

113.  UCC Section 2-612 distinguishes between non-conforming installments which substantially impair the contract as a whole and those that do not. See U.C.C. § 2-612 (AM. LAW INST. & UNIF. LAW. COMM’N 2016) (providing different treatment for substantial impairment). A shortfall in a single installment in a take-or-pay contract is not an impairment; it is the exercise by the buyer of a contractually defined option. See U.C.C. § 2-612 cmt. 4–7 (reviewing impairments).
114.  Manchester Pipeline Corp., 862 F.2d at 1441.
115.  Id. at 1442–43, 1445–46.
standardized market price at the time and place defendant [PNG] would have had to take the amount of gas agreed, if there was an agreement, to be taken for the first year; plus (2) for the years two through ten, you may consider the evidence presented with regard to the difference, if any, between the market price for the gas at the time and place in the future when defendant [PNG] would have had to take that portion of plaintiff’s [Manchester’s] reserves as agreed, if agreed, and the agreed price, if any.116

Repudiation of the take-or-pay clause would not entitle the seller to the stream of future payments (the “pay” component of the take-or-pay). The post-repudiation damages would be based not on the price, but only on the price differential. The court of appeals agreed on that principle. The issue on which the trial judge was reversed was how those future prices should be determined. In his denial of PNG’s motion for a new trial, the trial judge had said:

The Court acknowledges that in most circumstances the measure of damages for repudiation is determined according to the price of the goods prevailing at the time when the aggrieved party learned of the repudiation. Okla.Stat. tit. 12A. § 2–723(a) (1981). Nevertheless, the unique circumstances of a gas purchase agreement with a take or pay obligation requires that the jury consider the extreme unpredictability of the future market. Giving the jury such discretion, provides the opportunity to find plaintiff is or is not entitled to recover damages for any alleged loss in the future. Because the nature of the gas market is uniquely nonstandard and the terms of gas purchase agreements are not easily analogized to commercial contracts in general, this Court finds the circumstances of this case, as presented at trial, fell within the scope of the commentary to Section 2-723, that states other reasonable methods of determining market price or measuring damages are not excluded from use where necessary.117

PNG objected and the Court of Appeals agreed.118 This was not consistent with its understanding of Section 2-723. The court

116.  Id. at 1446. The Scissortail contract was a spot contract Manchester entered into when PNG repudiated.
117.  Id. at 1447.
118.  See id. at 1446 (“PNG argues that [the district court’s] instruction conflicts with Oklahoma’s statutory provisions for calculating damages for non-acceptance or repudiation of a contract. We agree.”).
cited the Code comment:

There are no previous Oklahoma decisions. This changes the rule as previously stated in Williston on Sales, Section 587, which says that when an action for anticipatory breach comes to trial before performance date the measure of damages is the difference between the contract price and the market value at the date fixed in the contract for performance. Thus, the jury must speculate by attempting to predict what the future market value will be. The Commercial Code rule is more certain and far easier to apply.119

Like White and Summers, the court interpreted Section 2-723(1) as requiring the use of the price at the time of repudiation for all future periods. This interpretation could lead to quite bizarre results in a period of high inflation.120 An alternative interpretation would be to use the expected future price structure (the projected price on various future dates). In effect, the buyer’s obligation was to take a number of different commodities: gas in 1985, gas in 1986, gas in 1987, and so forth. Each of those commodities had an expected price at the moment of repudiation. Section 2-723 need not require that we lump them all together and apply a single price. Even if the court had resolved the price question correctly, it remained unclear how damages should have been assessed since other features of the contract were not taken into account. Thus, there was no discussion of the future quantities. Nor was there any discussion of how the competitive pricing (or “market-out”) clause should impact the results.121 Had the court focused on the change in the value of the contract, rather than just the price of gas, it would have at least posed the relevant question.

119. *Id.* at 1446.

120. If the inflation rate were high, say 70%, and if the nominal price of gas was treated as unchanged for the ten years, the court would implicitly assume that the real price of gas had fallen by half over the ten years.

121. A market-out clause allows the buyer to unilaterally modify the contract price. In 1982, one buyer in take-or-pay gas contracts, Tenneco, unilaterally modified 1400 contracts which had immediately exercisable market-out clauses; it had 20 contracts without such clauses. Forest Oil Corp. v. Tenneco, Inc., 622 F. Supp. 152, 153 n.3 (S.D. Miss. 1985).
2. Prenalta Corp. v. Colorado Interstate Gas Co.

Prenalta sold natural gas to Colorado Interstate Gas (CIG), an interstate pipeline under take-or-pay contracts for a “term of 20 years and so long thereafter as gas is capable of being produced in commercial quantities from the gas leases and gas rights committed to the performance of this Agreement.”122 The contracts included a repricing arrangement anticipating deregulation:

Section 5.1(d) provides that in the event of deregulation of the price of gas sold under the contract, Prenalta would have the right to request a redetermination of the price during the first six months after the date of deregulation and during the six-month period preceding each five-year anniversary of the date of deregulation. Upon such request, the parties agreed to meet and determine a fair value of the gas.123

The repricing option was the seller’s, but the problem arose when prices collapsed and the buyer wanted out.124 CIG continued to purchase gas under the contracts so there was no claim for repudiation. Prenalta’s claim was for the years in which CIG had failed to take gas. It claimed that the contract was an installment contract with failures to pay for each installment, and that is how the court treated it. The court posed the issue as whether this was an “alternative contract” or a liquidated damages penalty provision.125 The court relied on Corbin in two respects. First:

If, upon a proper interpretation of the contract, it is found that the parties have agreed that either one of the two alternative performances is to be given by the promisor and received by the promisee as the agreed exchange and equivalent for the return

123. Id. at 681.
124. See id. (“CIG circulated an interoffice memo stating that a ‘[m]anagement decision has been issued not to make any further payments for take-or-pay claims.’ As a result . . . CIG sent a negotiation team . . . to discuss with Prenalta possible modifications of existing contracts.”).
125. See id. at 688 (“CIG argues that § 4.2 of the contracts provides for alternative performance under the contracts and as such cannot be a remedy for breach of performance. CIG further contends that if § 4.2 is interpreted as a remedy, it is necessarily an unenforceable liquidated damages or penalty provision.”).
performance rendered by the promisee, the contract is a true alternative contract. This is true even though one of the alternative performances is the payment of a liquidated sum of money; that fact does not make the contract one for the rendering of a single performance with a provision for liquidated damages in case of breach.\textsuperscript{126}

Second:

An alternative contract may be so drawn as to limit the power of the promisor to discharge his contractual duty by performing one of the alternatives to a definite period of time, after the expiration of which only the other alternative is available to him. After the expiration of the specified period, the obligation of the promisor becomes single and the contract is no longer alternative. In cases like this, the promisee must always estimate his damages on the basis of the second alternative . . . . Usually the alternative that is eliminated by the expiration of the period of time is the performance of service or the transfer of property, while the second alternative is the payment of a named sum of money.\textsuperscript{127}

Prenalta argued that the contract “clearly provides the contract remedy for breach, and that the measure of damages under the provision is the value of the ‘quantity of gas which is equal to the difference between the Contract Quantity and Buyer’s actual takes’ for each year CIG has been in breach of the contracts.”\textsuperscript{128} The court agreed.

We find that the language of § 4.2 . . . unambiguously expresses the intent of Prenalta and CIG to fashion a specific remedy for breach by requiring CIG to pay the value of the shortfall—the contract price multiplied by the difference between the contract quantity and the amount of gas actually taken during each one year period.\textsuperscript{129}

Characterizing CIG’s decision not to take gas as a “breach” is misguided. The failure to take was not a breach of the contract; it was simply CIG’s exercise of its discretion under the contract. The only breach was CIG’s subsequent failure to pay for the flexibility.

\textsuperscript{126} \textit{Id.} at 689 (citing 5 \textsc{a. arthur l. corbin, corbin on contracts} § 1082, at 463–64 (1964)).

\textsuperscript{127} \textit{Id.} at 690 (citing 5 \textsc{a. arthur l. corbin, corbin on contracts} § 1085, at 469–71 (1964)).

\textsuperscript{128} \textit{Id.} at 687.

\textsuperscript{129} \textit{Id.} at 688.
For each period in which CIG chose to take less than the “take,” it would be liable for the shortfall times the current price.\(^{130}\)

Corbin’s characterization of the alternative performance works fine when it is applied to specific shortfalls. But what happens when a court tries to apply it to the future years of a repudiated contract? That question was the issue posed in *Roye Realty & Developing, Inc. v. Arkla Inc.*\(^{131}\) and *Colorado Interstate Gas Co. v. Chemco, Inc.*\(^{132}\) which came to opposite conclusions.


The Oklahoma Supreme Court purported to answer a certified question: “What is the measure of damages under a take-or-pay gas purchase contract where the seller alleges an anticipatory repudiation by the buyer and buyer alleges that had it elected to ‘take’ gas, seller could not have physically delivered gas over the entire term of the contract?”\(^{133}\)

Roye Realty argued that “the damages for such repudiation should be based upon the ‘pay’ alternative under the contract and be calculated according to Arkla’s minimum obligation from the date of the alleged repudiation through the end of the contract term.”\(^{134}\) The argument took the *Prenalta* result and projected it forward—the deficiency payment obligation would provide the measure of damages for all the future years. The court disagreed—it invoked Section 2-708 and Section 2-723, claiming that the damages should be measured by the market/contract price differential at the time of repudiation.

Because the provisions of the UCC apply to gas purchase contracts, we hold that the measure of damages for anticipatory repudiation of both the take and the pay obligations in a

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130. See id. at 690 (finding that “Prenalta’s damages are therefore measured by CIG’s obligation to pay-the value of which is the contract price in effect at the time such deficiency occurred multiplied by the difference between the contract quantity and the actual quantity of gas purchased”).
132. 854 P.2d 1232 (Colo. 1993).
133. *Roye Realty & Developing Inc.*, 863 P.2d at 1152. Regarding the second part of the question the court noted: “If the seller is capable of performance on the date of the breach, the damages recoverable will not be diminished.” *Id.* at 1160.
134. *Id.* at 1152.
take-or-pay gas purchase contract is the difference between the market price at the time when the aggrieved party learned of the repudiation and the unpaid contract price. After the repudiation, the seller would be freed of its obligation to deliver gas and could sell to others, in effect, mitigating the loss. “[B]y selling the gas on the open market and utilizing the § 2-708(1) measure of damages to get the difference between the market price and the contract price, Roye Realty will obtain the same price for its gas as if Arkla would have fully performed.” The court, as noted, used the contract/market price differential in the first period (Section 2-723) to determine the future price. What would it use for the future contract price and future contract quantity? Neither of these metrics would be known on the date of repudiation in a typical take-or-pay contract. The court was silent on both, although I suspect that if pushed it would have assumed that these would have remained the same over the remaining life of the contract. Nor did the court take into account any other features of the contract—for example, whether either party had an early termination option or whether there was a makeup clause. Nonetheless, the court was satisfied that it had answered the first part of the certified question: “that the measure of damages for repudiation is provided in the UCC.”

As it turned out, it was not necessary to answer the first question because the trial court eventually held that the failure to pay was not a repudiation of the entire agreement after all; it was only a failure to pay for an installment. The Court of Appeals for the Tenth Circuit concurred in an unpublished opinion.

135. Id. at 1154.
136. Id. at 1157.
137. Id. at 1159.
139. See id. at *4–6 (reviewing the case and case law to arrive at the district court’s result).

Unlike *Arkla*, the court in *Colorado Interstate Gas Co. v. Chemco, Inc.* appeared to find that damages for the future take obligation would be measured by the price, not the price differential.\(^{140}\) I say “appeared to” because some ambiguity exists regarding the post-trial damage measurement. In 1985, after the market price of gas had collapsed, the buyer in a take-or-pay contract, Colorado Interstate Gas Company (CIG), claimed that the contract allowed it to terminate.\(^{141}\) In a bifurcated trial, CIG lost its claim on liability. In the second phase, there were three questions. First, how much should CIG have to pay for shortfalls in the period prior to the repudiation? Second, how much should CIG have to pay for the post-repudiation years?

A third issue might have rendered the second question moot. “CIG requested full production from all wells committed to the contract effective May 2, 1988. Chemco responded with a request for ‘reasonable written assurances’ that CIG would ‘consider the contract in force and effect’ and intended to ‘perform [CIG’s] obligations under it for the remainder of its term.’”\(^{142}\) The jury found that the demand for assurance was justified and that CIG’s response did not provide adequate assurance.

The jury found damages of about $3 million, about 10% of which were for the post-1988 (trial) period. The court does not say how the post-1988 damages were measured. In the court’s only discussion of damages it favored the price remedy: “The trial court further instructed the jury that, if they found actual damages, they should award ‘as such actual damages all take-or-pay payments due Chemco under the terms of the contract.’”\(^{143}\) Citing Corbin, the court stated: “Once the ‘take-and-pay’ alternative expired . . . performance becomes the monetary payment of a sum

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140. *See* Colo. Interstate Gas Co. v. Chemco, Inc., 854 P.2d 1232, 1236 (Colo. 1993) (“Accordingly, we hold that under the facts of this case the remedy for breach of the alternative performance obligation is the payment of damages equivalent to the value of the remaining performance obligation.”).

141. *See id.* at 1233–34 (recounting market decline and Chemco’s actions).

142. *Id.* at 1239. Chemco was asking for assurance three years after the repudiation because, “[a]fter the phase I finding of liability, CIG requested the resumption of full performance from all committed wells effective May 2, 1988.” *Id.* at 1238.

143. *Id.* at 1234.
unambiguously defined by the contract ‘the difference between the [contract quantity] and the Buyer’s actual takes.’”144 That is clearly correct for the pre-repudiation period. “Accordingly, we hold that under the facts of this case the remedy for breach of the alternative performance obligation is the payment of damages equivalent to the value of the remaining performance obligation.”145 So, it would seem that CIG would be liable for the pay alternative for the duration of the contract.

But it is not clear that the court viewed CIG as having repudiated the contract. Did CIG’s wrongful claim of a right to terminate entail the total breach of the contract, and did its subsequent request for the resumption of full performance after its loss of the liability phase in 1988 mean that the original contract was still in force? Had CIG only failed to make installment payments, the entire contract would have remained in force, and there would have been no post-trial damages. In a subsequent case based on the same contract,146 the court held that “the parties again had performance obligations under the contract, which both had recognized as valid after the April 1988 trial court ruling.”147 So, perhaps Chemco does not deal with an anticipatory repudiation at all and it is not, therefore, contrary to Arkla. I think it fair to say that the opinion reflects the difficulties courts have had fitting a take-or-pay contract into the UCC boxes, although it is probably more muddled than most.

5. Lost Volume

A few courts have invoked Section 2-708(2)148 (the lost volume seller) to justify using the price rather than the price differential

144. Id. at 1237. The court appears to have treated “take-and-pay” as synonymous with “take-or-pay;” as noted below, a take-and-pay contract is different, although the remedy for a repudiation would be the same.

145. Id. at 1236.

146. See Colo. Interstate Gas Co. v. Chemco, Inc., 987 P.2d 829 (Colo. App. 1998) [hereinafter Chemco II] (reviewing CIG’s assertion “that it was entitled to recoupment and refund after it paid the Chemco I judgement”).

147. Id. at 834.

148. See U.C.C. § 2-708(2) (AM. LAW INST. & UNIF. LAW COMM’N 2016) (2) If the measure of damages provided in subsection (1) is inadequate to put the seller in as good a position as performance would have done
to measure damages: “[T]hat gas which Plaintiff was required to pay for if not taken would be unavailable to Defendants to sell upon the expiration of their contract with Plaintiff. . . . Defendants cannot be required to relinquish this substantial benefit under the contract as part of its duty to mitigate damages.”

The “benefit,” according to one commentator, A. F. Brooke, was the right to sell the same gas twice:

This possibility of selling the gas twice was seen as a valuable right. The court concluded that it would be inappropriate to require the producer to have mitigated its damages by resale. . . . The take-or-pay producer should not be required to mitigate its damages by reselling since that would entail the sacrifice of the substantial right to “sell” the same gas twice.

Brooke concluded that the argument only applied to the past shortfalls: “[T]he producer is entitled to contract-market damages only when the pipeline has made an anticipatory repudiation of the contract before failing to take. . . . [W]hen the contract still admits of alternative performance, the correct measure of damages is the one least costly to the breacher.” It is not clear whether a court would have also concluded that its remedy applied only to past shortfalls, or if it meant to apply it to future take obligations as well.

The Prenalta-CIG dispute also involved a group of “take-and-pay” contracts under which the pipeline would be required to take and pay for a minimum contract quantity of gas

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150. Id. at 1485. The double-payment argument also was raised in the Chemco II dispute: “CIG argues that this puts Chemco in a better position than if the contract had been performed because it results in Chemco’s receiving the full contract price and also retaining the gas for resale.” Chemco II, 987 P.2d at 833 (parentheses and internal quotation marks omitted).
152. See Part IV.A.2 (discussing the Prenalta dispute).
annually. The court determined that for this type of contract the appropriate remedy was to treat Prenalta as a lost volume seller:

The parties agree that [Wyoming’s version of U.C.C. § 2-708(1)] . . . would not put Prenalta in as good a position as if CIG had performed because the price under the contracts is less than the market price at the time and place of tender. Prenalta’s remedy, therefore, is provided by [Wyoming’s version of U.C.C. § 2-708(2)].

Therefore, it held, Prenalta should have the opportunity to offer evidence of lost profits. The court failed to appreciate the difference between take-or-pay and take-and-pay contracts. In a take-or-pay contract, if there were a shortfall in one time period, the buyer would owe the price times the quantity; the seller would be free to sell to other customers without offsetting any of the sales. The contract would remain alive, unless the buyer chose to repudiate. In contrast, in a take-and-pay contract, the failure to take the contract amount in a given year would be a breach of an installment of the contract; damages would be the contract/market differential. If the shortfall “substantially impaired” the value of the contract as a whole, the seller would have the option of declaring a breach of the whole.

6. Summing Up

In long-term take-or-pay contracts, the UCC works fine for dealing with a shortfall in an ongoing contract. The buyer would simply pay the contract price multiplied by the shortfall and both parties would continue to be bound by the contract. Courts get there in various ways, and the reasoning is not always transparent, but they do seem to figure it out. However, the UCC is, as White and Summers asserted, inadequate for dealing with

154. Id. at 691.
155. See id. (“We agree with Prenalta that it should be allowed an opportunity to offer evidence of any lost profits which resulted from CIG’s breach . . . .”).
156. See U.C.C. § 2-612(3) (providing for continuance of contract). There might be some nuances like make-up clauses, but that does not alter the basic point.
repudiation of long-term contracts. It provides an answer—not necessarily a good answer—to the question of what price of the goods should be used (mainly Section 2-723). It provides no coherent answer to the question of how (or even if) future quantities should be determined. It ignores significant features of the contracts such as early termination rights and price redetermination rights. Most decisions seem to conclude that for the post-decision period damages should be based on the difference between some measure of future contract and market prices. But the case law seems a bit hazy on the treatment of a repudiation and whether it should be treated differently from a shortfall in a particular installment.

The Section 2-723 inquiry focuses on the wrong price. We could adapt Section 2-723, recognizing that what we are looking for is not a single price, but the set of forward prices—that is, today’s price for delivery on each of the future dates. That set of prices would be implicit in the valuation of the contract at the repudiation date. And that highlights the key point. The concern should not be with the change in the price of the gas, but with the change in the value of the asset—the contract—at the time of the repudiation. The contract’s value encompasses all the nuances that the Section 2-723 inquiry fails to reach. Medina et al. make this point as well: “The payment made is for the market value of the gas contract, not for the purchase of reserves. Therefore, after payment of the damages, the producer will still own the gas although the reserves will no longer be contracted.” The value depends on, among other things, the nature of the take-or-pay obligation, the price adjustment mechanism (including a possible market-out), and the termination options. Because termination of the seller’s obligation frees it to sell the gas to others, the remedy would be based on the expected market/contract price differential; it

157. See White & Summers, 5th ed., supra note 12, at 246 (“Drafters of the UCC anticipated these issues only dimly; the more remote in time are the events to be measured, the more inherently uncertain is the calculation of damages.”); see also White & Summers, 6th ed., supra note 26, at 334 (same).

158. Medina et al., supra note 111, at 201.

159. See id. at 188–89 (discussing deficiency payments and the relationship between recoupment and termination).

160. This assumes that continued production would take place. If, as noted above, the seller is better off by not producing, the damages would be the difference between the future revenue stream and the costs avoided by not having
incorporates mitigation by resale. In effect, we ask: how much would the buyer be willing to pay to walk away?\textsuperscript{161} I do not mean to suggest that this would be an easy task; it would almost certainly require some sophisticated work by economic experts. But, I should note, this is an exercise parties routinely engage in when negotiating a settlement. In the period in which these cases were litigated, the overwhelming majority of the natural gas take-or-pay contracts were renegotiated, with many (probably most) including a lump sum payment to extricate the buyer from the deal.\textsuperscript{162} And, as the Second Circuit Court of Appeals said in the next case, this is the sort of exercise the parties engaged in when entering into the deal in the first place.

\textbf{B. Tractebel}

In November 2000, American Electric Power Company (AEP) entered into a Power Purchase and Sale Agreement (PPSA) with Tractebel Energy Marketing, Inc. (TEMI). AEP would build a cogeneration plant in Plaquemine, Louisiana that would supply steam to Dow Chemical and electric power to TEMI. The PPSA term was for 20 years. Because Dow needed large quantities of steam,\textsuperscript{163} and because the steam and electricity were jointly produced, the contract required that TEMI take a substantial amount of electricity. The contract included a “must-take” provision.\textsuperscript{164} It also included a minimum guarantee of $50 million and a mechanism by which either party could request that the guarantee be increased if it believed the guarantee had become

\textsuperscript{161} Or we could ask: for how much could the seller sell the contract?
\textsuperscript{162} See Goldberg, Framing Contract, supra note 37, at 135 (noting the industry wide shift away from take-or-pay contracts).
\textsuperscript{163} See id. at 104
\textsuperscript{164} Id. at 105.
inadequate. AEP spent about $500 million building the facility; before the facility was on line, the market for electricity collapsed and TEMI wanted out. AEP requested that the guarantee be increased to reflect the new conditions and TEMI refused.

To show that AEP had reasonable grounds for believing that the guarantee was inadequate it had to show that the present value of gains and losses exceeded $50 million. This was not too hard because there was evidence that, prior to repudiation, TEMI had produced internal calculations showing termination payments in excess of $600 million. The court concluded that TEMI's refusal was unreasonable and that TEMI had repudiated the agreement; it then confronted the damage assessment issue.

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If at any time a party had 'reasonable grounds to believe' that the other party's termination payment 'would exceed the value of the guaranty,' it could provide written notice and request an increase in the guaranty in the amount of the projected termination payment. PPSA §§ 7.1.2, 7.2.2. The other party would then have five business days to increase its guaranty or it would be in default. In April 2003, AEP requested an increase in TEMI's guaranty based on its calculation of TEMI's projected termination payment, but TEMI refused to provide any additional guaranty based on its belief that AEP had made an unfounded demand that violated the 'reasonable grounds' requirement of the PPSA.

166. See id. at *1 (“[P]rojections for electricity prices . . . fell significantly in 2001 and 2002 . . . . TEMI realized it would lose a lot of money if it were to fully perform under the PPSA and tried a number of ways to extricate itself . . . .”).

167. Id. at *2.

168. See id. at *4

Section 7.3 of the PPSA required the parties to exchange $50 million guaranties to cover their potential credit exposures. AEP could also request an increase in TEMI's guaranty at any time AEP had "reasonable grounds" to believe that the present value of "Gains" and "Losses," determined by PPSA § 7.1.2, exceeded $50 million.

169. See id. at *5 (“TEMI was fully aware that its liability . . . was greater than the $50 million guaranty . . . . TEMI calculated its own Termination Payment due AEP to be $667 million . . . .”).

170. There were a lot of other issues that I am ignoring. For example, TEMI claimed that there was not a legally enforceable agreement; and AEP claimed that it should be compensated for an alleged right to supply replacement electricity during the period in which it was not yet producing electricity. TEMI had no success with the first argument; AEP prevailed on the second one at trial, but was reversed by the Court of Appeals. Supra notes 162–167 and accompanying text.
Each side provided expert testimony on AEP’s lost profits. AEP’s witness concluded that the present value of its losses over the twenty-year period was between $417 and $604 million with the most likely case being $520 million. TEMI’s expert claimed that AEP suffered no loss. In effect, he concluded that the repudiation was a gift to AEP, so TEMI should pay nothing. The trial judge was not impressed by either expert: “I found both experts provided unreliable testimony and worse yet, it appeared to be clouded by their obvious advocacy, to paraphrase a popular show tune, on behalf of the lady they came in with.” But even if they had done impeccable work, he would not have accepted it; it would be too speculative:

In order to know what AEP’s revenues would be over the next twenty years, one would have to be able to presage a vast and varied body of facts. Any projection of lost profits would necessarily include assumptions regarding the price of electricity and the costs of operating over twenty years. One would also need to surmise what competing forms of energy such as coal and nuclear energy would cost over the same time period. Also factoring into this calculation are the political and regulatory developments over twenty years, population growth in the Entergy region, and technological advances affecting the production of power and related products. With so many unknown variables, these experts might have done as well had they consulted tealeaves or a crystal ball.

So, he concluded, the lost profits damages were zero.

172. See id. at *15 (“[A]ccording to Rausser’s figures, TEMI is actually harmed by the termination of the PPSA (i.e., TEMI could have sold the power for far more than it would have paid for it).”).
173. See id. (“Rausser’s analysis . . . defies common sense because it implies not only that the Plaquemine plant revenues (without the PPSA) will far exceed [AEP’s] estimate, but that they are in fact much greater than the payments TEMI would have made to AEP under the PPSA.”).
176. Id. The judge also claimed that since the plant had not yet operated, this was a “new business,” and because New York is one of the few jurisdictions with a per se rule against finding lost profits for a new business, there could be no lost profits. For an analysis of the new business rule, see generally Victor P. Goldberg,
The trial judge treated the lost profit claim as one of consequential damages which, under New York law, require a higher standard of proof than general damages. In his reconsideration order he held that “even under the far more flexible standard for general damages, AEP failed to meet its burden of proof.”\textsuperscript{177} The Second Circuit Court of Appeals disagreed on both counts.\textsuperscript{178} The damages were general, it held, and if proof were disallowed because of all the confounding factors, no victims of a repudiation of a long-term contract could ever be compensated.\textsuperscript{179}

The Court of Appeals found that AEP’s “lost profits” was the appropriate damage remedy. It is important to recognize that “lost profits” should not be viewed as a separate element of damages. It is the change in the value of the asset—the contract. That would be the expected future revenues had the contract been performed less the amount AEP would receive in the plant’s next best use (i.e., mitigation by selling at the new, lower expected market price).\textsuperscript{180} Of course, since the electricity prices had collapsed, one thing was clear—the value of the contract had to have increased.\textsuperscript{181}

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\textsuperscript{177} Tractebel Energy Mktg., Inc. v. AEP Power Mktg., Inc., 487 F.3d 89, 109 (2d Cir. 2007).
\textsuperscript{178} See id. at 112 (“We . . . vacate the district court’s judgement denying AEP damages pursuant to the Termination Payment provision. We remand for reconsideration of AEP’s damages under the appropriate standard, and for any further fact-finding the district court deems appropriate or necessary.”).
\textsuperscript{179} See id. Not a single product or service exists for which a company’s profit margin, over time, is unaffected by fluctuating supply and demand, changes in operating costs, increased competition from alternatives, alterations to the relevant regulatory regime, population increases or decreases in the targeted market, or technological advances. The variables identified by the district court exist in every long-term contract. It is not the case that all such contracts may be breached with impunity because of the difficulty of accurately calculating damages.
\textsuperscript{180} See id. at 110 (“AEP seeks only what it bargained for—the amount it would have profited on the payments TEMI promised to make for the remaining years of the contract. This is most certainly a claim for general damages.”).
\textsuperscript{181} See id. at 93 (“The collapse of the energy market in 2001–02 significantly diminished the value of the PPSA to TEMI, and TEMI began examining strategies to free itself of its PPSA obligations.”).
\end{footnotesize}
The TEMI expert’s conclusion that there were no damages could not possibly have been correct.

The contract did include a mechanism for assessing a market-related price to determine a termination payment:

The market price was to be “based on broker, dealer or exchange quotations” for the immediately ensuing “five year period . . . or such longer period for which a market is available.” PPSA § 7.1.2. Section 7.1.2 also specified that, to calculate the projected Termination Payment, the market price of the Products sold to TEMI “shall be based on broker, dealer or exchange quotations” for five years, escalated at 3% per year through the remaining term of the PPSA.182

Because the market was illiquid, there were no observable market prices; to make up for that, AEP used “two-ways” to generate forward prices for the five years.183 In a two-way, AEP would quote both an offer to buy and to sell; “AEP’s bids and offers were fully executable, [so] if another party decided to act on AEP’s numbers, AEP would actually follow through and consummate the transaction.”184 None did, but the court concluded that this was a plausible form of market price discovery, one that TEMI itself had used in the past.185

The court of appeals concluded that while the projection of lost profits would be difficult, it is, in effect, the same exercise the parties engaged in when negotiating the twenty-year contract in the first place:

It is no less speculative for the district court to determine AEP’s loss over the twenty-year period than it was for TEMI to calculate its expected profit from the PPSA at the time it entered into the agreement. The district court stated that the parties’ respective experts could “have done as well had they consulted tealeaves or a crystal ball.” If it is true that projecting profits over twenty years is so absurdly speculative that economists can do no better than fortune tellers, it would have

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183. See id. at *5 (“AEP made a series of bids and offers (known as ‘two-ways’) in order to ascertain the relevant market prices.”).

184. Id.

185. See id. (“[T]he facts demonstrate that this use of ‘two-ways’ as a means of price discovery was a common practice at AEP, used in a variety of contexts, and that TEMI itself had used ‘two-ways’ as a means of market price discovery.”).
been imprudent for the parties to enter a contract for such a long period in the first place. The reality, however, is that long-term contracts are entered into regularly, and a degree of speculation is acceptable in the business community.186

C. Lake River Corp. v. Carborundum Co.

Carborundum promised to pay Lake River for bagging a minimum quantity of its product (Ferro Carbo) over a three-year period.187 Lake River stood ready to provide bagging services for up to 400 tons per week for three years.188 Carborundum agreed to pay for a minimum of 22,500 tons (a bit over one-third of the maximum)189 for around $533,000.190 Because of a decline in the market for Ferro Carbo, Carborundum ended up only requiring Lake River to bag about half the minimum. Lake River sued for payment for the other half. Carborundum defended by arguing that this would be an unenforceable penalty, and the court, Judge Posner, upheld the defense.191 I have argued elsewhere that this was wrong.192 The minimum quantity clause was neither a penalty nor a liquidated damages clause. The contract should have been interpreted as Lake River granting Carborundum flexibility and

186. See Tractebel Energy Mktg., Inc. v. AEP Power Mktg., Inc., 487 F.3d 89, 112 n.26 (2d Cir. 2007) (rejecting arguments that dismiss market price speculation).

187. See Lake River Corp. v. Carborundum Co., 769 F.2d 1284, 1286 (7th Cir. 1985)

In consideration of the special equipment [i.e., the new bagging system] to be acquired and furnished by LAKE–RIVER for handling the product, CARBORUNDUM shall, during the initial three-year term of this Agreement, ship to LAKE–RIVER for bagging a minimum quantity of [22,500 tons]. If, at the end of the three-year term, this minimum quantity shall not have been shipped, LAKE–RIVER shall invoice CARBORUNDUM at the then prevailing rates for the difference between the quantity bagged and the minimum guaranteed.

188. See id. (“Lake River would receive Ferro Carbo in bulk from Carborundum, ‘bag’ it, and ship the bagged product to Carborundum’s customers.”).

189. 400 tons per week for three years would be a bit more than 60,000 tons.

190. Lake River, 769 F.2d at 1286.

191. See id. at 1290 (“[W]e conclude that the damage formula in this case is a penalty and not a liquidation of damages, because it is designed always to assure Lake River more than its actual damages.”).

192. Goldberg, Rethinking, supra note 7, at 83.
that the minimum quantity was an element in the price Lake River received for granting that flexibility.

In its brief, Carborundum presented a hypothetical. What if during the entire three years Carborundum had delivered not even one pound?193 It would be absurd, it argued, to bill Carborundum for the entire 22,500 tons. But, given that Lake River would have had to maintain its ability to bag 400 tons per week for the entire period, it would not be at all absurd. That was the price Carborundum paid for flexibility. Lake River would have fully performed by holding itself ready for the entire three years. The only breach, as in Prenalta, would have been Carborundum’s failure to pay.

In the course of his opinion, Judge Posner posed a similar hypothetical, but there was a big difference. “Suppose to begin with that the breach occurs the day after Lake River buys its new bagging system for $89,000 and before Carborundum ships any Ferro Carbo.”194 He, like Carborundum, suggested that compensating Lake River would have resulted in a huge windfall and, therefore, it would be a penalty. There is, however, a fundamental difference between the actual case in which the three-year term had expired and Posner’s hypothetical one in which one party repudiated prior to expiration. Would Carborundum still have to pay for the 22,500 tons or would Lake River have been required to mitigate its damages? Judge Posner claimed that Lake River raised this argument: “Lake River argues that it would never get as much as the formula suggests, because it would be required to mitigate its damages.”195 He rejected the argument because, he claimed, it would undercut the virtues of liquidated damages.196

Properly understood, Lake River’s compensation, in this hypothetical, would not be $533,000. The question that should have been asked regarding the repudiation was, again, what was the change in value of the asset—the contract? In effect, mitigation would be baked into the damage measurement. That is, upon

193. Lake River, 769 F.2d at 1290.
194. Id.
195. Id. at 1291. I assume that this was raised in oral argument because it was not in the briefs.
196. Id. at 1292.
repudiation Lake River no longer would have to remain ready to bag any goods. In that sense it could mitigate by using its resources for other purposes. To take an example even more extreme than Judge Posner’s, suppose that the day after signing the agreement and before any investments had been made, Carborundum repudiated. And suppose further that there had been no change in the market. This is really no different from the simple breach of a widget contract in which the price had not changed. The price of the contract would remain unchanged and damages would be zero.

D. Take-or-Pay in England

In *M&J Polymers Ltd. v. Imerys Minerals Ltd.*, an English court was confronted for the first time with the question of whether a take-or-pay clause was unenforceable because it was a penalty. The contract, for the supply of chemical dispersants, was for three years with monthly minimum quantities. The buyer repudiated the contract but it had not paid for the minimum quantities prior to the repudiation. The court framed the issue:

This issue relates to the claimant’s claim in respect of the shortfall of deliveries . . . until the (repudiatory) termination of the supply contract in May 2006. The claimant claims the price of such shortfall, pursuant to the take or pay clause, article 5.5. The defendant asserts that the claim pursuant to the take or pay clause amounts to a penalty, and that the claimant must be limited to a claim for breach of the defendant’s obligation under article 5.3 to order the specified minimum quantities. It is common ground that, once the contract was terminated, [i.e.,] after May 2006 and in respect of the balance of the supply contract, the claimant’s claim is in damages only, as it did not seek to keep the contract alive.


198. See *id.* ¶ 40 (“It is strange that, at least according to the researches of both Counsel, there is no previous authority as to whether a take or pay clause amounts or can amount to a penalty.”).

199. See *id.* ¶ 4 (“The buyers collectively will pay for the minimum quantities of products . . . even if they together have not ordered the indicated quantities during the relevant monthly period.”).

200. *Id.* ¶¶ 68–69.
That is, the court (and the parties) took for granted that the repudiation did not entitle the seller to the contract price on the remaining quantities. On the issue that it did face, it had no difficulty rejecting the notion that the take-or-pay constituted a penalty.201 In both respects the decision is consistent with my interpretation of both the actual and hypothetical versions of Lake River. That is, it would award full payment of the price for past shortfalls and the contract/market differential for the post-breach sales.

E. Summing Up

The “take-or-pay” and “minimum quantity” contracts are basically the same. The former sets a series of minimum obligations and the latter sets a single obligation. In a take-or-pay contract, each period can be treated as an installment; so long as the court does not find the contract terminated (an anticipatory repudiation), the contract remains in force. If after the year (or some other relevant time period) has passed and the buyer had failed to take the required amount, the buyer would have to pay the price multiplied by the shortfall, as the court found in Prenalta.202 Likewise, if the parties agreed on a minimum quantity over a fixed period, if the buyer failed to reach the minimum, then the buyer should be liable for the same thing—the price multiplied by the shortfall. That was the result rejected by Judge Posner in Lake River. The take-or-pay contract has multiple periods while the minimum quantity contract has but one. Analytically, there is no difference.

If a buyer were to repudiate a take-or-pay contract, the damages would not be the price multiplied by the shortfall. The damages should be the change in value of the contract at the moment of repudiation—the present value of the difference in the expected cash flows. That would be based on the projected

201. See id. ¶ 48 (“I am entirely satisfied that the take or pay provision does not offend against the rule against penalties and that the Claimant is entitled to recover the price of the shortfall pursuant to Article 5.5.”).

202. Prenalta Corp. v. Colo. Interstate Gas Co., 944 F.2d 677, 680 (10th Cir. 1991). The shortfall could be modified by a make-up clause, but that does not alter the principle.
market/contract price differential or the lost profits, depending on whether the seller could do something else with the goods in the remaining years. We could call it mitigation, but it is more straightforward to simply recognize it as an element in finding the change in the value of the contract. In effect, that is what the court did in *Tractebel*, and, as we shall see in the next Part, it is what international arbitration tribunals do when assessing damages. That seems to be the direction the courts were taking in both *Manchester Pipeline* and *Arkla*, although both decisions were a bit confused. Repudiation of a minimum quantity contract, as in Posner's hypothetical, should be no different. The major distinction is that it would be a lot easier to assess damages because there would be less difficulty in determining both the quantity and the contract/market differential.

**F. Why Damages at Time of Breach?**

When I presented an earlier version of this paper in Germany, the participants proposed two alternatives to reckoning the damages for the repudiation of a long-term contract at the time of the breach. Why not award specific performance? Or, alternatively, why not wait until the full performance was due, perhaps requiring the non-breacher to sue multiple times? In *NIPSCO*, discussed above, the buyer asked for specific performance, but Judge Posner rejected it:

> Indeed, specific performance would be improper as well as unnecessary here, because it would force the continuation of production that has become uneconomical. Cf. Farnsworth, *supra*, at 817–18. No one wants coal from Carbon County’s mine. With the collapse of oil prices, which has depressed the price of substitute fuels as well, this coal costs far more to get out of the ground than it is worth in the market. Continuing to produce it, under compulsion of an order for specific performance, would impose costs on society greater than the benefits. NIPSCO’s breach, though it gave Carbon County a right to damages, was an efficient breach in the sense that it brought to a halt a production process that was no longer cost-justified.203

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It would indeed have been inefficient for Carbon County to continue producing coal that NIPSCO couldn't use. But, Judge Posner noted, specific performance does not require actual performance.\textsuperscript{204} It simply would give the buyer a bargaining chip and the seller would have to pay to lift the injunction. If there were no holdup issues, the parties’ negotiations would determine the value of the contract better than an \textit{ex post} battle of the experts. If, however, holdup was a significant problem, as would have been the case in \textit{NIPSCO}, the specific performance remedy becomes less attractive. In cases in which the holdup potential is low, the specific performance remedy might be superior to the damage remedy. The holdup potential would be lower in the situation in which the claimant could only sue seriatim for past failures; we should expect that, because the holdup threat is weaker, the parties might be able to negotiate a settlement that would reflect their expectations about the future. The settlement value would depend upon more than the expected future damages; it would also reflect the expected costs of repeated suits and the vulnerability of each of the parties to the timing of the damage payments. It is at least plausible that parties might prefer a regime in which multiple suits would be required to one in which the damages are measured once and for all. The fact that the suits would be

\textsuperscript{204} See \textit{id}. at 279–80

With continued production uneconomical, it is unlikely that an order of specific performance, if made, would ever actually be implemented. If, as a finding that the breach was efficient implies, the cost of a substitute supply (whether of coal, or of electricity) to NIPSCO is less than the cost of producing coal from Carbon County’s mine, NIPSCO and Carbon County can both be made better off by negotiating a cancellation of the contract and with it a dissolution of the order of specific performance. Suppose, by way of example, that Carbon County’s coal costs $20 a ton to produce, that the contract price is $40, and that NIPSCO can buy coal elsewhere for $10. Then Carbon County would be making a profit of only $20 on each ton it sold to NIPSCO ($40–$20), while NIPSCO would be losing $30 on each ton it bought from Carbon County ($40–$10). Hence by offering Carbon County more than contract damages (i.e., more than Carbon County’s lost profits), NIPSCO could induce Carbon County to discharge the contract and release NIPSCO to buy cheaper coal. For example, at $25, both parties would be better off than under specific performance, where Carbon County gains only $20 but NIPSCO loses $30. Probably, therefore, Carbon County is seeking specific performance in order to have bargaining leverage with NIPSCO, and we can think of no reason why the law should give it such leverage.
required does not, of course, mean that there would in fact be multiple suits; it would simply provide the basis for settlement of the future claims. To be clear, I am not proposing that requiring multiple suits (rejecting anticipatory repudiation in long-term contracts) would be superior; I am only raising the possibility that this might be workable.

V. International Investment Arbitration

Complex long-term contracts, like the natural gas, Tractebel, and NIPSCO contracts of the previous Part, typically involve a substantial up-front investment by one party. After that investment has been made, the investor faces a problem. The counterparty might engage in holdup, taking advantage of the investor’s vulnerability to revise the terms of the deal. The contract should be structured to take this risk into account, although as we have seen, the structuring does not resolve all the problems. If the investment project is with a foreign country the risks are exacerbated. The investor faces the possibility that the State might choose not to honor the contract, or to reduce the contract’s value by changes in regulations or by imposing taxes. Not all such actions by the government would be compensable. That issue nowadays is typically determined in international arbitration, often under a Bilateral Investment Treaty (BIT).

So, suppose that Oilco had entered into a participation agreement with the Duchy of Grand Fenwick in which it would explore for oil and, if successful, spend billions to exploit the field. Oilco and Fenwick would then share the revenue according to a

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207. See Woss et al., supra note 205, ¶¶ 6.07–6.23, at 248–54 (discussing governmental opportunism).

208. See id., ¶¶ 6.07–6.08, at 248–49 (“Governmental opportunism . . . can be achieved via the subtle works of administrative process.”).

preset formula. The project turned out to be successful and after a few years of operation the price of oil increased far beyond what the parties had anticipated when they entered into the arrangement. Moreover, the government of Fenwick had changed to one less friendly to large multi-national corporations. Although the agreement had language that said that tax rates could only be changed if both parties agree,\(^{210}\) suppose that Fenwick unilaterally raised the rates.\(^{211}\) Or, perhaps, it simply declared the agreement at an end. In either event, Oilco could bring an action under the BIT, either for breach of contract or violation of the treaty or both. Many BITs include an “umbrella” clause which is designed to permit an investor to proceed against the State for a breach of

\(^{210}\) The contract would likely have included a “stabilization clause” which “requires the mutual consent of the parties for a modification of a contract and ‘freezes’ the law of the host State, thereby preventing the State from using its legislative power to modify the contract in its own favor.” SERGEY RIPINSKY WITH KEVIN WILLIAMS, DAMAGES IN INTERNATIONAL INVESTMENT LAW 70 (2008). However, the authors note:

[T]he right to nationalize and expropriate property in the public interest—as a manifestation of the State’s sovereignty—exists regardless of whether the property is contractual or non-contractual in nature. . . . This does not mean, of course, that the State will be absolved from the obligation to pay compensation for the lawful expropriation of the contract rights in question.

_Id._ at 70–71.

contract; and sometimes the investors are successful. In effect, Oilco would argue that the State’s breach of the contract amounted to destroying, or significantly impairing, the value of the asset. Whether the claim is for breach of contract, breach of a treaty obligation, or expropriation, if the panel were to find in favor of Oilco, Fenwick would be liable for damages. What principles should guide the arbitration panel?

212. In 2004, about 40% of the 2500 BITs had some form of umbrella clause. See Katia Yannaca-Small, Interpretation of the Umbrella Clause in Investment Agreements 5 (OECD Working Papers on International Investment, Working Paper No. 2006/3, 2006) (discussing the use of umbrella clauses). The clauses go by many names:

Some [BITs] create an international law obligation that a host state shall, for example, “observe any obligation it may have entered to”; “constantly guarantee the observance of the commitments it has entered into”; “observe any obligation it has assumed”, and other formulations, in respect to investments. These provisions are commonly called “umbrella clauses”, although other formulations have also been used: “mirror effect”, “elevator”, “parallel effect”, “sanctity of contract”, “respect clause” and “pacta sunt servanda”. Clauses of this kind have been added to provide additional protection to investors and are directed at covering investment agreements that host countries frequently conclude with foreign investors.

Id. at 2.

213. See id. at 25 (“Arbitral tribunals, in their majority, when faced with a ‘proper’ umbrella clause, i.e. one drafted in broad and inclusive terms, seem to be adopting a fairly consistent interpretation which covers all state obligations, including contractual ones.”). At least one panel, however, has asserted that purely contractual rights are not capable of being the object on an expropriation. See generally Accession Mezzanine Capital L.P. & Danubius Kereskedéhsz Vagyonkezelő Zrt. v. Hungary, ICSID Case No. ARB/12/3 (Apr. 17, 2015).

214. Some contract claims could also be characterized as expropriations.

215. “[T]he general objective of full compensation is the same regardless of whether a loss has been suffered as a result of a breach of contract or a breach of international law.” RIPINSKY WITH WILLIAMS, supra note 210, at 106. “It has been rightly pointed out that compensation for lawful and unlawful expropriation cannot be the same, ‘for every legal system must necessarily make a distinction between damages arising from lawful and unlawful acts.’” Id. at 65 (citing M. SORNARAJAH, THE INTERNATIONAL LAW ON FOREIGN INVESTMENT 438 (2004)). They cite some arbitrations which make the distinction and others which do not. Id. at 66, 84–85. Marboe says:

The idea that compensation is due in case of lawful expropriations and damages in case of unlawful expropriations, thus seems to gain ground in recent investment arbitration practice. It is, however, not yet generally accepted. One of the main reasons might be the fact that . . . in the English language, the term compensation is used for both and almost as a synonym. . . . Thus, the necessity to differentiate
The loss of a claimant like Oilco would be the value of the contract (or property) that was taken—the change in the present value of the expected future cash flows. The decision by the Permanent Court of International Justice (PCIJ) in the Factory at Chorzów216 is widely cited in arbitration awards as determining the appropriate standard for compensation.217 The panel stated:

The essential principle...which seems to be established by international practice and in particular by the decisions of arbitral tribunals—is that reparation must, as far as possible, wipe out all the consequences of the illegal act and reestablish the situation which would, in all probability, have existed if that act had not been committed.218

Timothy Nelson noted that the Chorzów panel did not have a chance to implement its vision since the parties settled.219 Chorzów really was nothing more than flowery rhetoric which has somehow been elevated to a principle—a principle which commentators and arbitration panels have felt free to mold to their own purposes.

Much of the controversy over Chorzów’s application has been over determining the date at which damages should be measured. Should it be reckoned at the date of breach, the date of decision, or some time in between? Wöss, et al. characterize the Chorzów principle as “equivalent to compensation for specific performance.”220 Because the panel could not provide for actual performance, this would entail awarding the financial equivalent, monetary specific performance.221 That is, assuming the claimant’s contract or property had not been impaired by the State, what would it have been worth had the claimant held it until the time of


220. WÖSS ET AL., supra note 205, ¶6.25, at 255.

221. For a discussion of monetary specific performance, see GOLDBERG, RETHINKING, supra note 7, at 29–30.
the decision? Unlike some other commentators, the authors are aware that this does not mean that damages must be measured at the time of the decision (although that is what they ultimately opt for). Compensation should be determined by the “but for” test: how much would the asset (property, contract) have been worth had there not been a breach, compared to what it is worth after the breach.

As was argued above, when the adverse event occurs, the claimant should be indifferent between damages measured at the time of the breach and damages measured at the time of award (or any other randomly chosen point in time). If in the intervening years between breach (expropriation) and decision, oil prices rose more than had been anticipated, Oilco would prefer time-of-award; and if they had fallen Oilco would prefer time of the breach. But, at the moment of breach, it would not have known which would happen. So, under the “veil of ignorance” the claimant should be indifferent. There is a crucial proviso to which I shall return, namely, that the time-of-breach remedy must be bolstered by the appropriate prejudgment interest rate.

Measuring damages at the moment of breach can be viewed as answering the hypothetical question: for how much could you sell the contract right to a willing buyer? Some arbitration panels confuse this by treating the decision of when or whether to sell post-breach as a fact question. So, for example, in Unglaube v. Costa Rica, the panel “held that, but for the government interference, the property owner could have sold at the peak of the real estate market in 2006, when buyers were ‘plentiful’ and therefore based damages on the hypothesis such a sale would have occurred, albeit six-months before the true peak of the market.” And in Kardassopoulos v. Georgia,

[T]he Tribunal observed that, “[i]n certain circumstances full reparation for an unlawful expropriation will require damages

222. As we shall see below, they argue for the time-of-decision rule only if that yields a higher award.
223. An award at the time of decision would, of course, include any losses (or gains) incurred in the period prior to the decision.
226. ICSID Case No. ARB/05/18 & ARB/07/15, Award, ¶514 (Mar. 3, 2010).
to be awarded as of the date of the arbitral Award.” On this analysis, “[i]t may be appropriate to compensate for value gained between the date of the expropriation and the date of the award in cases where it is demonstrated that the Claimants would, but for the taking, have retained their investment.” But in that case, the ‘date of award’ approach was not adopted because the evidence did not indicate that the claimants would have continued to operate their investment, post-1995.227

Because the parties should be indifferent, the Chorzów Factory principle tells us nothing about the point at which damages should be reckoned and the role of post-breach information. Arbitration panels have varied in their response. While some have used the time of the award,228 the more common approach has been to use the time of the breach.229

Wöss, et al. argue that Chorzów Factory does not pose an either/or question.230 Recognizing that damages measured at the time of award could be negative, they add a new wrinkle—the claimant should receive the greater of the measured damages at the time of the award and the time of the breach:

The reference to “wipe out all consequences of the illegal act” establishes the full compensation principle for damages in international law. Full compensation under the Chorzów case means awarding the higher of the value of the company at the moment of breach or at the moment of the award. If the moment

227. Nelson, supra note 217, at 91 (citation omitted) (emphasis added).


229. See Ripinsky with Williams, supra note 210, at 243–44

International law, both treaty and customary, is well settle on the manner of the appropriate valuation date in cases of lawful expropriation . . . they are largely uniform and refer, in most instances, to the date of expropriation, or to the date before the impending expropriation became public knowledge before the expropriation became public knowledge, whichever is earlier.

of valuation is the date of award, lost profits from the date of
the breach to the date of the award have to be added.231

Their rationale appears to be that the expropriation would deprive
Oilco the option of selling its business at the time of the
expropriation so the value at that date should set a floor. Their
interpretation does not follow either from the Chorzów Factory
language or from the economic sense of the transaction. The
market price at the time of the treaty breach already included the
right to sell the business. The authors suggest that their
interpretation would give the State better incentives when
contemplating an expropriation. In effect, they tack on a penalty
to discourage the State from excessive taking:

[U]nder the asymmetric Chorzów Factory’s standard, a state
will never benefit, economically, from expropriation, and may
actually end up acquiring an asset for more than it is worth at
the time of expropriation. The asymmetry in Chorzów Factory
provides substantial incentives for states to be cautious in
undertaking expropriatory actions.232

Even if one were to believe that penalizing the State is a good idea,
the notion that the penalty should take this particular form is a
non sequitur.

The decision might come years after the breach and years
before the contract was to end. Measured damages will depend on
how interest is taken into account.233 There are two questions
relating to interest: the discount rate for future gains and losses
and, if the damages are measured at the time of the breach, the
prejudgment interest rate (PJI). Claimants desire a low discount
rate and a high PJI, and respondents the reverse. Not surprisingly,
expert witnesses differ, although the extent of the disagreement
might be surprising (and disappointing). To illustrate the extent of
their disagreement, in one arbitration the claimant proposed a
discount rate and PJI of 10.63%; the respondent’s experts proposed
a discount rate of 19.85% and a PJI of 2.9%.234 The panel chose

231. Id. ¶ 5.180, at 237–38.
Standard as Applied in ADB v. Hungary, 4(3) TRANSNATIONAL DISPUTE
MGMT., 5–6 (2007).
233. The same is true of the sort of domestic long-term contracts discussed in
Part IV.
234. Guaracachi America Inc. & Ruralec PLC v. Bol., PCA Case No. 2011-17,
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neither, setting the discount rate at 14.33% and the PJI at 5.633331%.235

A useful way of framing the question is to pose it (hypothetically) to the claimant at the moment of breach: at what point would you want the damages be reckoned? As I noted above, the parties should be indifferent, ex ante, between two measures: damages at the time of the breach plus prejudgment interest (PJI) and damages at the time of decision (including actual losses in the post-breach, pre-decision period). The equivalence depends on choosing the proper prejudgment interest rate. Experts generally agree that the discount rate should be the weighted average cost of capital (WACC).236 As the previous paragraph shows there is room for substantial disagreement, but at least there is general agreement on the principle. That is not the case with PJI.237 Some economists argue that the WACC should also be used for the PJI.238 Others argue for a risk-free rate.239 I find the risk-free rate argument more compelling, but I need not resolve the matter here. As, Wöss, et al. indicate, arbitration panels have used a variety of PJI’s, some ad hoc.240 For my purposes it is enough to recognize that if we choose the “wrong” PJI the equivalence no longer holds.

The possible non-equivalence might incline one to opt for the time-of-decision measure of damages, incorporating all the

Award, ¶ 295 (Jan. 31, 2014).

235. Id. ¶ 603. For a discussion of damage estimation in that case, see Jonathan A. Lesser, A Case Study in Damage Estimation: Bolivia’s Nationalization of EGSA, 1 J. DAMAGES INT’L ARBITRATION, no. 2, 2014, at 103.

236. See WÖSS ET AL., supra note 205, ¶ 6.152, at 296 (“For the purposes of discounting future cash flows as of the date of valuation, it is widely accepted that the appropriate risk-adjusted discount factor the weighted average cost of capital . . . .”).

237. Arbitrators might choose a statutory rate. If the contract included a New York choice of law, for example, the arbitrators might choose New York’s statutory rate—9% simple interest, a rate that bears no relation to reality.


240. See WÖSS ET AL., supra note 205, ¶ 6.108, at 282–83 (“There is, however, little consensus among arbitrators on the appropriate PJI.”).
post-breach information. However, there is a countervailing factor. Some of the changes that occurred post-breach could have been caused by the breach. Suppose, for example, that after Fenwick took control of the oil field Oilco threatened to sue anyone who purchased the oil; as a result sales declined and the price for the oil that was sold was reduced.241 Or suppose that the expropriation had resolved an assembly problem, increasing the value.242 The decision-date measure of damages would have to be modified to account for all value changes that were caused by the breach.

The expected value of the date-of-breach and the date-of-award measures is roughly the same, subject to the qualifications in the previous paragraphs. My preference for a default rule is the date-of-breach which would make it consistent with contract damage measures generally. The important point is that whatever rule is chosen, that it be chosen behind the veil of ignorance. Parties could choose to opt out of the default rule in their initial agreement or, perhaps, in the BIT.243 If the period between breach and filing were short, the claimant could be given the choice between the date-of-filing and the date-of-decision. That might be a feasible compromise. The key point is that at the time of breach, there is no reason to believe that the choice of a measurement date would systematically favor one party.

The Oilco hypothetical presupposed that the project was already producing revenue. What if the State were to renege at an earlier stage? That was the problem the panel faced in

241. See Perenco Ecuador Ltd. v. Ecuador, ICSID Case No. ARB/08/6, Decision on Remaining Issues of Jurisdiction and on Liability, ¶ 697 (Sept. 12, 2014) (“The State held auctions and Perenco, it appears, threatened suit against any person who bought the oil that had been seized from it.”).
242. For example, by combining Oilco’s holding with an adjacent property, it might be able to unitize the field and develop it more efficiently.
243. BITs are typically silent on remedies for breach of treaty obligations other than expropriations. A 2012 OECD study found that many treaties specify a compensation standard for expropriations, but that only 9% include some language on remedies and only 3% expressly mention pecuniary remedies. See Org. for Econ. Co-operation and Dev. [OECD], Investor-State Dispute Settlement Public Consultation: 16 May–9 July 2012 ¶ 61 (2012), http://www.oecd.org/investment/internationalinvestmentagreements/50291642.pdf (“The OECD survey of ISDS provisions confirms that while many treaties address remedies for expropriation, remedies for other violations are rarely specifically identified.”).
Metalclad. Metalclad had a federal permit to build a hazardous waste landfill. The local government, Guadalcazar, effectively prevented it from opening the landfill. Metalclad claimed that Mexico had violated the NAFTA agreement and the arbitration panel agreed, holding that the measures were “tantamount to expropriation.” Metalclad asked for damages based on the discounted cash flow of future profits, or, alternatively, its actual investment. The panel rejected the lost profits measure because there had been no track record of earnings, adopting instead Metalclad’s actual investment. In effect, it applied a modified new business rule: if the business has not operated, presume that it would not make more than the opportunity cost of capital (hence zero expected future earnings); but if the firm had already made specific investments it could recover some, or all, of its investment (reliance costs).

I have presumed that the breach took place at a single point in time. However, there might be a series of actions that adversely affect Oilco—a problem that has been labeled “creeping expropriation.” Suppose, for example, that Fenwick imposed a tax on Oilco in year 1 and a second tax in year 2, and more taxes in subsequent years, and suppose further that an arbitration panel concluded that these taxes violated the BIT. I don’t think this

244. Metalclad Corp. v. Mex., ICSID Case No. ARB(AF)/97/1.
245. Metalclad Corp. v. Mex., ICSID Case No. ARB(AF)/97/1, Award, ¶ 104 (Jan. 2, 1997); see also id., ¶ 103

[Ex]propiation under NAFTA includes not only open, deliberate and acknowledged takings of property, such as outright seizure or formal or obligatory transfer of title in favour of the host State, but also covert or incidental interference with the use of property which has the effect of depriving the owner, in whole or in significant part, of the use or reasonably-to-be-expected economic benefit of property even if not necessarily to the obvious benefit of the host State.

246. See Metalclad Corp. v. Mex., ICSID Case No. ARB(AF)/97/1, Notice of Claim, ¶ 4 (Jan. 2, 1997) (“Complainant seeks damages in the approximate amount of $43,125,000 (U.S.) plus damages for the value of Complainant’s enterprise which are not yet fully determined.”).

247. See Metalclad Corp. v. Mex., ICSID Case No. ARB(AF)/97/1, Award, ¶¶ 114–122 (Jan. 2, 1997) (outlining the panel’s methodology).

248. For more on the “new business rule” and why there should be no recovery of lost profits in a case like Metalclad, see generally Goldberg, New Business Rule, supra note 176.

should make damage assessment any more difficult. Each tax may be viewed as a partial breach with damages assessed for the period in which it was in force. If the taxes eventually resulted in the total destruction of value, then the final component of the award should be for what was left after the penultimate tax hike. It should be the present value of the stream of future losses valued at the time of the final breach and it should be added to the actual losses incurred in the previous partial breaches.

VI. Concluding Remarks

What does it mean to make the victim of a contract breach whole? I have argued that the contract should be viewed as an asset and the claimant’s loss would be the change in value of that asset. Damages could be measured at the time of the breach, using only information available at that time. Or damages could be reckoned at some future date, in particular the decision date, utilizing post-breach data. Given that the value of the asset (the contract) can fluctuate, it should not matter which we choose, so long as that choice was made before the dispute arises. I think the breach date is more straightforward, but the more important point is that the issue should be off the table once a dispute arises. Essentially, the choice of the date of valuation should be under a “veil of ignorance.”

The contract as asset approach proved useful even in the case of a breach of a simple commodity contract. But the big payoff was for the anticipatory repudiations of long-term contracts with termination dates after the decision date. For a commodity contract breached on the date of performance, the remedy would simply be the market/contract differential on that date. The only issue in this type of case is how to treat “cover.” My claim was that cover should not be viewed as an alternative remedy (and certainly not as a preferred alternative remedy), but as evidence of the market price. An alleged cover transaction that occurs immediately after the breach calling for the same quantity of an

250. This would be roughly the same as treating each partial breach as a breach of an installment, as in Prenalita and M&J Polymers.

251. If consequential damages were recoverable, then that could be an additional loss.
identical commodity at the same location would obviously be acceptable. The further it deviated from this ideal, the weaker the presumption that it reflects the aggrieved party’s loss.

Long-term contracts present two different issues: a shortfall in an individual installment and an anticipatory repudiation of the entire agreement. For the former, whether the contract is a take-or-pay agreement or a minimum quantity agreement for which the seller brought suit after the term expired, the remedy would simply be the price multiplied by the shortfall. The only breach would be a failure to pay—the value of the contract itself would not be impaired. For the latter, the problem is to ascertain the change in the value of the asset—the contract. The present discounted value of the change in value will reflect expectations regarding the market price, the contract price, quantity, cost of production, and, perhaps, future events that might result in early termination of the contract. Both lost profits and mitigation are captured by the valuation of the contract. By focusing on the change in the value of the contract-asset, the approach delineates which “lost profits” matter. So, for example, if, as in the Lake River hypothetical, a buyer repudiated a contract before there had been any reliance and before the market had changed, a court might erroneously find lost profits as the projected quantity times the seller’s markup. I would argue that the proper damage measure in such a case would be zero, or nominal at best.

The basic methodology for valuation is now standard, but as the divergent valuation estimates in Tractebel illustrate, there is a lot of room for experts to disagree.\textsuperscript{252} To get some indication of the potential for disagreement, we can return to Widgetco. However, instead of considering a failure to deliver shares of stock, suppose that Widgetco had been acquired, but that some minority shareholders have asked for an appraisal. The shareholders and the corporation then present expert testimony on the value of the shares. The techniques used for this exercise are essentially the same as would be employed to ascertain the contract damages.

About two decades ago, Wertheimer collected data on expert valuations in Delaware appraisal cases and his data show

\textsuperscript{252} Recall also the disagreements over the discount rate and prejudgment interest rate in Guaracachi America Inc. v. Bol., PCA Case No. 2011-17, Award (Jan. 31, 2014) where the parties proposed different discount rates and the arbitration panel chose a completely new rate.
substantial divergences, some by a factor of ten or more. In a more recent study, Choi and Talley found that the gap had declined, but was still substantial. As then Vice Chancellor Allen asserted, “if the court will ultimately reject both parties DCF [discounted cash flow] analysis and do its own, the incentive of the contending parties is to arrive at estimates of value that are at the outer margins of plausibility—that essentially define a bargaining range.” If the damage estimates of experts in long-term contract and expropriation cases are destined to be at the outer margins of plausibility (and perhaps beyond), are there some techniques available to courts or arbitration panels to narrow their disagreement?

I will note three. First, neutral experts could be appointed; their role could be defined in various ways. They could critique the reports of the party-appointed experts or, perhaps, perform their own damage studies. Second, some courts, notably in Australia, and some arbitration panels have used “hot-tubbing.” There are a number of variations on this practice. For example, the experts could question each other or arbitrators could question the witnesses directly. The presumption is that the process would

253. See Barry Wertheimer, The Shareholder’s Appraisal Remedy and How Courts Determine Fair Value, 47 DUK L.J. 613, 630–31 (1998) (noting that “[b]ecause of the inherent subjectivity and estimate involved, the parties’ experts can compute dramatically different valuations, even if they utilize the same methodology”).


256. In Guaracachi America, Bolivia’s expert argued implausibly that there would be no damages. See generally Jonathan A. Lesser, A Case Study in Damage Estimation: Bolivia’s Nationalization of EGSA, 1 J. OF DAMAGES IN INT’L ARBITRATION 103, 116 (2014). The defendant’s claim of no harm in Tractebel was equally implausible.


258. See Frances P. Kao et al., Into the Hot Tub . . . A Practical Guide to
constrain the experts and narrow the range of their disagreement.259

Third, the court or panel could adopt a form of “final-offer arbitration.”260 The court’s choice would be limited; it could not mix and match pieces of the different reports, split the baby, or impose any estimate proffered by neither party. It could choose only one party’s measure. When Vice Chancellor Allen attempted to implement it in an appraisal proceeding, he told both parties “that it was [his] inclination and [his] temperamental approach . . . to want to accept one expert or the other hook, line and sinker.”261

The logic is simple enough. If a party were to get too aggressive, the decision maker would choose the other side’s estimate. Recognizing that, both parties have an incentive to take a less aggressive position. Their estimates should converge, thereby narrowing the range of disagreement, or, in Allen’s words, return us from the “outer margins of plausibility.”262

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259. See id. at 1043 (“[H]aving experts give testimony concurrently with professional peers is likely to reduce embellishment, avoidance of tough issues, and harsh rhetoric, which, in turn, can reduce overall hostility in a contentious matter.”).


262. Technicolor, 1990 Del. Ch. LEXIS 259, at *26. In Gonsalves it did not work very well, perhaps because the parties believed that the Delaware Supreme Court would reject the method. The corporation’s valuation was $131.60 while the shareholder proposed $1059.37. Gonsalves, 701 A.2d at 358–59. Indeed, the Delaware Supreme Court did reject the method, finding that “the Court of Chancery’s pretrial decision to adhere to, and rely upon, the methodology and valuation factors of one expert to the exclusion of other relevant evidence and the implementation of that mind-set in the appraisal process was error as a matter of law.” Id.
There is no question that estimating the damages in long-term, complex agreements will be difficult and that courts, arbitration panels, and (gasp) lay juries will be confronted with reports and testimony that will make their eyes glaze over and their heads hurt. Still, it has to be done, unless we just want to label all such damages as “speculative,” and deny all recovery. Perhaps in the future, parties (or arbitration treaties) will include some guidelines (methods for determining prejudgment interest rates, discount rates, projected prices, etc.) to constrain the experts in their damage estimates. My concern in this paper has not been with the nuts and bolts of damage estimation, but instead with the conceptual framework.